THE FRANKLIN COUNTY BOARD OF SUPERVISORS HELD THEIR REGULAR MONTHLY MEETING ON TUESDAY, JULY 21, 2015 AT 1:30 P.M., IN THE BOARD OF SUPERVISORS MEETING ROOM LOCATED IN THE GOVERNMENT CENTER, 1255 FRANKLIN STREET, SUITE 104, ROCKY MOUNT, VIRGINIA.

THERE WERE PRESENT: Cline Brubaker, Chairman

Charles Wagner, Vice-Chairman

Bob Camicia Ronnie Thompson C. B. Reynolds Bobby Thompson Leland Mitchell

OTHERS PRESENT: Brent Robertson, County Administrator

Christopher Whitlow, Deputy Co. Administrator

B. J. Jefferson, County Attorney Sharon K. Tudor, MMC, Clerk

Cline Brubaker, Chairman, called the meeting to order.

Invocation was given by Supervisor Bobby Thompson.

Pledge of Allegiance was led by Supervisor Bobby Thompson.

PUBLIC COMMENT:

MIKE CARTER/MOUNTAIN VALLEY PIPELINE

Thank you for the opportunity to speak to you this afternoon. I would like at this time also to welcome Brent Robertson back home, and wish you all the best in your new position as Franklin county administrator. What a beautiful place we are all fortunate enough to call home!

I am here today representing my family, friends, preserve Franklin County and the numerous people that have not had their voices heard concerning the destruction of Franklin County with the construction of a 42 inch interstate natural gas transmission pipeline. Mountain valley pipeline, designed solely for the purpose of exporting fracked natural gas to overseas markets, for the profit of out of state entities.

Franklin County, the land between the lakes"! This has been our slogan for several years. Which brings up a very important subject, water? Perhaps one of Franklin County's most valuable natural resources. Most of you know that the county derives the major portion of our tax base from property taxes and other monies generated by the real estate and businesses surrounding, and servicing Smith Mountain Lake. What will happen to these property values when the lake becomes polluted with more sedimentation....already an issue according to FERCS ongoing sediment monitoring project at smith mountain lake no. 2210-197 in effect since November 5, 2010. The herbicides, and all the other pollutants and chemicals entering our watershed from mountain valley's 200 foot wide swath across Franklin County will be an environmental disaster. This pipeline route is proposed to follow our watershed along the head of Teels Creek in northern Boones Mill, following Teels Creek to Little Creek, and then adjoining the Blackwater river just above the Town of Rocky Mount's Water Plant, where according to mountain valley pipelines own statements they plan to "cut the river"! "cut the river"! As a matter of fact they plan on crossing the Blackwater river 6 times, the Pigg river twice; (home to the federally protected and endangered Roanoke log perch), and cross 102 bodies of water in Franklin County. Cutting every one of these streams. The construction of this pipeline will spoil our county for generations to come. By not taking a stand against, you are by inaction demonstrating your approval. Gentlemen the Town of Boones Mill came out against this project, the Town of Rocky Mount passed a resolution against the pipeline with a unanimous vote. The other county and town governments along the 300 mile route realize the potential for danger, and irreversible damage to their communities.

Over the past months numerous citizens have spoken to you all concerning this pipeline, all in opposition! I have yet to hear one person come before you in favor of this pipeline. A hollow promise of fracked natural gas from an interstate transmission pipeline is not in the best interest of our county or its citizens. A pipeline so large, and under such extreme pressure that millions of dollars would have to be spent to build any type of reduction facility to ever tap the pipeline,

not to mention the infrastructure of running supply lines all over the county. Do the math! We can barely find the monies every year to fund the Franklin County school systems annual budget.

I implore you to think about the danger to the life, the property rights, and the devaluation of real estate all along this pipeline route. The devaluation of which is going to adversely effect the counties tax base. I understand economic development, and the importance of natural gas to the long term growth of Franklin County. I have owned and operated a business here for 3 decades. I would love to see high paying jobs, and the revenue it would generate for the county. I would like to have natural gas in my home. Why can't we connect to Roanoke as in Clearbrook and run a small service line down the 220 corridor? This makes a lot more sense than permanent damage to the entire counties watershed.

Thank you for allowing me this time

Mr. Carter presented the following resolution for the Board's consideration:

RESOLUTION

FRANKLIN COUNTY BOARD OF SUPERVISORS

RESOLUTION PETITIONING GOVENOR TERRY MCAULIFFE AND SECRETARY OF NATURAL RESOURCES MOLLY WARD TO PROVIDE PUBLIC ACCESS TO EROSION AND SEDIMENT CONTROL PLANS FROM EQT MIDSTREAM LP FOR THE CONSTRUCTION OF THE MOUNTAIN VALLEY PIPELINE

WHEREAS, EQT Midstream Partners, LP; NextEra US Gas Assets, LLC; WGL Midstream; and Vega Midstream MVP LLC. have formed Mountain Valley Pipeline, LLC which has contracted with EQT Midstream Partners to permit, build, and operate a natural gas pipeline which traverses portions of two states, including five counties in the Commonwealth of Virginia; and

WHEREAS, many miles of the proposed Mountain Valley Pipeline (MVP) would traverse highly erodible soils with very steep slopes in Franklin County; and

WHEREAS, the amount of destruction that would be caused to excavate a pathway is substantial, causing severe erosion in vertically steep and inhospitable mountainous terrain, and the amount of runoff from seasonal downpours would cause major damage in the mountains below the pipeline; and

WHEREAS, most private water systems and business systems in Franklin County rely on groundwater from wells, springs or rivers for their domestic water supplies; and

WHEREAS, we are deeply concerned that construction of the proposed Mountain Valley Pipeline could have severe negative consequences for the domestic and agricultural water supplies of citizens with respect to potential erosion and sedimentation of downstream areas; and

WHEREAS, Franklin County's agricultural and tourism based economy is highly reliant on the availability of abundant, clean water; and

WHEREAS, Franklin County's quality of life based on family and community is highly reliant on the availability of abundant, clean water; and

WHEREAS, erosion caused sediment is a major contributor to pollution of Smith Mountain Lake and surface waters of Virginia and the United States; and

WHEREAS, the VA DEQ has the authority to request site-specific E&SC and storm water management plans from EQT as stated in the Erosion and Sediment Control Regulations 9VAC25-840-30-B, "The submission of annual standards and specifications to the department does not eliminate the need where applicable for a project specific Erosion and Sediment Control Plan"; and

WHEREAS, Franklin County unique mountainous terrain with shallow soils and granite bedrock that are prone to landslides qualifies this project for DEQ authorization under VA Code to require submittal of a "Project Specific Erosion and Sediment Control Plan"; and

WHEREAS, current Erosion and Sediment Control and Stormwater Management regulations include critical post construction runoff requirements; and

WHEREAS, the Freedom of Information Act can be used to obtain public and local government access to such plans, but only if the Virginia DEQ requires the submission of the plans to the agency by the pipeline developer.

NOW, THEREFORE, BE IT RESOLVED by the County of Franklin, Virginia that in consideration of the points made above, the County respectfully requests that:

- 1. DEQ will require project-specific Erosion and Sediment Control and Stormwater Management Plans for the proposed MVP project that meet all Virginia standards, and that these plans will be made available to the public; and
- 2. Localities will have the right to review plans, conduct inspections and enforce their local Erosion and Sediment Control Ordinances; and
- 3. Prior to construction, EQT Midstream Partners officials and third-party inspectors will be required to meet with local officials to discuss the implementation of the project-specific Erosion and Sediment Control and Stormwater Management Plans and adaptive management plans.

AND BE IT FURTHER RESOLVED, that the Franklin County BOS directs that the Clerk of Franklin County send a copy of this resolution to Mountain Valley Pipeline, Senator Mark Warner, Senator Tim Kaine, and Congressman Robert Hurt and representatives as applicable.

Cline Brubaker, Chairman, thanked everyone for attending the meeting today. Mr. Brubaker stated to date the Board did not have a joint position to make at this time. Mr. Brubaker stated the Board would certainly continue discussing the points made today.

CONSENT AGENDA

APPROVAL OF ACCOUNTS PAYABLE LISTING, APPROPRIATIONS, TRANSFERS & MINUTES FOR – JUNE 16, 2015 APPROPRIATIONS

DEPARTMENT	<u>PURPOSE</u>	ACCOUNT	AMOUNT
Sheriff	Sale of Vehicles	CIP	\$16,464
Aging Services	Sale of Van	CIP	\$2,310
General Properties	Sale of Vehicles	CIP	\$1,675
Sheriff	Insurance Reimbursement	3102- 53004	\$4,393
Library	Book Sale, Donations	7301- 55411	\$872
Library	Book Sale, Donations - June	7301- 55411	\$952
Tourism	Ag Fair Registrations/Donations	8110- 55903	\$790
Clerk of Court	Part Time Reimbursement - June	2106- 51003	\$1,795
Economic Development	Tobacco Grant Repayment	Capital Fund	\$1,000
	Total		\$30,251
Transfers Between Funds or Capital Accounts			(Decrease), Increase
June 2015:			
Juvenile Detention		2109-	\$30,000
Regional Jail Capital Reserve To move funds from capital fund to general fund		CIP	(\$30,000)
	Total		\$0

BOARDVIEW ESTATES/STREET ADDITIONS/VDOT

The Board of Supervisors of Franklin County, in regular meeting on the 21st day of July 2015, adopted the following:

Boardview Estates
Decker Dr. – Route 1433
Augusta Way – Route 1434

RESOLUTION

WHEREAS, the street(s) described on the attached Additions Form AM-4.3, fully incorporated herein by reference, are shown on plats recorded in the Clerk's Office of the Circuit Court of Franklin County, and

WHEREAS, the Land Use Engineer for the Virginia Department of Transportation has advised this Board the street(s) meet the requirements established by the Subdivision Street Requirements of the Virginia Department of Transportation, and

NOW, THEREFORE, BE IT RESOLVED, this Board requests the Virginia Department of Transportation to add the street(s) described on the attached Additions Form AM-4.3 to the secondary system of state highways, pursuant to §33.2-705, Code of Virginia, and the Department's <u>Subdivision Street Requirements</u>, and

BE IT FURTHER RESOLVED, this Board hereby guarantees a clear and unrestricted right-ofway, as described, and any necessary easements for cuts, fills and drainage, and

BE IT FURTHER RESOLVED, this Board guarantees a clear and unrestricted right-of-way, as described, and any necessary easements for cuts, fills and drainage, and

BE IT FURTHER RESOLVED, that a certified copy of this resolution be forwarded to the Land Use Engineer for the Virginia Department of Transportation.

=

In the County of Franklin

By resolution of the governing body adopted July 21, 2015

The following VDOT Form AM-4.3 is hereby attached and incorporated as part of the governing body's resolution for changes in the secondary system of state highways.

A Copy Testee Signed (County Official):

Report of Changes in the Secondary System of State Highways

Project/Subdivision Boardview Estates

Type Change to the Secondary System of State Highways: Addition

The following additions to the Secondary System of State Highways, pursuant to the statutory provision or provisions cited, are hereby requested; the right of way for which, including additional easements for cuts, fills and drainage, as required, is hereby guaranteed:

Reason for Change: New subdivision street

Pursuant to Code of Virginia §33.2-705

Statute:

Street Name and/or Route

<u>Number</u>

t Augusta Way, State Route Number 1434

Old Route Number: 0

I From: 0.15 miles from intersection of Route 1418

To: cul de sac and cul de sac; total of .44 miles,

a distance of: 0.44 miles.

Recordation Reference: PB 921 PG 1994

Right of Way width (feet) = 50

Street Name and/or Route Number

t Decker Dr., State Route Number 1433

Old Route Number: 0

I From: Route 1418

To: 0.15 miles from intersection of Route 1418, a

distance of: 0.15 miles.

Recordation Reference: PB 921 PG 1994

Right of Way width (feet) = 50

<u>AUTHORIZATION TO ADVERTISE FOR PARKS & RECREATION CLEANING SERVICES</u>

On June 19, 2013, Franklin County purchased the Essig Recreation Center located at 295 Technology Drive and has since used the facility for Aging Services and Parks and Recreation. This facility is 27,082 square feet and offers 5 offices, 1 lobby, 2 restrooms, 4 classrooms, 2 dance studios, 1 multi-use room, 1 community room, 1 gymnasium, 1 kitchen, 1 maintenance area, 1 patio and a preschool area (preschool area is leased to the YMCA).

In addition to the Essig, the Parks and Recreation have been outsourced to a cleaning firm.

The County currently has a contract for the cleaning of the Essig Recreation Center, but the term will expire in October. Staff would like to take this opportunity to combine the cleaning contracts of the Essig Recreation Center with the Parks and Recreation Main Office (located at 2150 Sontag Road) and award one contract for both sites. Staff believes that combining these two contracts will not only simplify and streamline the bidding process but will also get more competitive bids from prospective contractors. The invitation to bid outlines the regularly scheduled cleanings (daily, weekly, monthly, quarterly and annually) for each of the two sites.

The proposed schedule for completion is as follows:

July 24 and July 31 RFP is advertised in local media

August 12 Mandated meeting for potential bidders

August 20 Bids due

September 15 Board of Supervisors reviews selected bid in executive summary

October 1 Tentative date for cleaning services to start

RECOMMENDATION:

Staff respectfully requests the Board of Supervisors grant permission to re-advertise for the custodial cleaning services for the Essig Recreation Center and Parks and Recreation Main Office. Funds are already budgeted and are available in line item "Contracted Maintenance Services" (7102-53003) under the Parks and Recreation Department.

AWARD OF PARKS & RECREATION PAVING PROJECT

The Recreational Park has over .7 of a mile of paved roadways on an access loop as well as three paved parking lots. These roads and parking lots have not been paved since the park was constructed in the 1970's. While the road has held up well, given its age, it has become deteriorated over the decades. Sections of the road are crumbling and cracking and significant pot holes are beginning to form. Resurfacing is needed at this time to arrest further moisture intrusion and further weakening.

In the 2014 fiscal year, the County recognized that this project was needed and budgeted capital funding to maintain and improve the park roads and parking areas. The Board approved for staff to solicit bids for the paving of the Recreational Park on May 19, 2015. In addition to the loop road base bid, a couple of additives were included to address entryways - aprons onto Sontag Road (Rt. 619).

To meet procurement guidelines and assist with project administration, County Parks & Recreation and Public Works staff worked with Stone Engineering to prepare the bid advertisement, assist with the bid process, conduct pre-bid meeting, issue addenda, conduct bid opening and evaluate the bids.

Three bids were received and publicly opened and read aloud on July 7, 2015 at the Franklin County Government Center. Per the directions in the bidding documents, and an analysis of the submitted bids for awarding a contract to construct the Base and Additive Bid Items, the bids by value are:

- 1. Patterson Brothers Paving, Bedford, VA of \$149,055.00
- 2. Adams Construction, Roanoke, VA of \$151,210.42
- 3. JC Joyce Trucking & Paving, Patrick Springs, VA of \$203,400.00

Bids 1 and 2 were very close and also very close to Staff's estimated construction cost. Bid 3 is understandably higher, since this company likely has substantially higher trucking and material costs for asphalt since the job site is near the limit of their service area.

Stone Engineering has reviewed previous work by Patterson Brothers Paving for Franklin County Public Schools, Town of Rocky, and VDOT, and have found them to be a responsible contractor. Stone Engineering recommends awarding the bid for base and Additive items for a cost of \$149,055.00.

Funds for construction have been budgeted from existing capital funds (Rec Park Rehab #30300067 57011). If approved, County staff will provide construction oversight on this project. This budget account is also being utilized by Public Works staff to install some minor curbing and drainage work, in preparation for the paving project.

RECOMMENDATION:

Staff respectfully requests that the Board of Supervisors award the contract for the paving of the Recreational Park roadways associated entrances and parking area to Patterson Brothers Paving in the amount of \$149,055, whereby funding has been previously budgeted and appropriated from Capital Account ##30300067 57011.

FRANKLIN COUNTY PARKS & RECREATION (FCP&R) 2015 Maintenance Project - 619 Recreation Park BID OPENING

Set No.	Company Name	Plan Holder	Pre-Bid Attendee	PROPOSAL (2 COPIES)	BIDDER'S QUALIFICATION	BID BOND	DEBARMENT	EEO CERTIFICATE	LICENSED	BASE BID	ADDITIVE BID	SUM OF UNIT PRICE BID	ADD1	Drug Free
		Y/N	Y/N	Y/N	Y/N	Y/N	Y/N	Y/N	Y/N	A	В	С	Y/N	Y/N
n/a	Arrington Paving	No	Yes											
		Biggi	1200				NEW T	1000	A + B		Did not bid			
1.80									A+B+C					
							Maria I		ATBTC					
5	Adams Construciton	Yes	Yes	Yes	No	Yes	No	No	Yes	\$113,330.08 (\$113,330.08)	\$18,325.84 (\$18,325.84)	\$19,554.50 (\$19,554.50)	Yes	No
			0.00	150000	2		0 33	100	A + B	\$131,655.92	(\$132,884.58)		1000	
185									A+B+C	C \$151,210.42 (\$151,210.42)				
7	Patterson Brothers	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	\$123,505.00 (\$117,505.00)	\$12,500.00 (\$12,500.00)	\$13,050.00 (\$13,050.00)	Yes	Yes
									A + B	\$136,005.00	(\$130,555.00)			
									A + B + C		\$149,055.00 (\$143,055.00)			
		_				_	_	_				г		
6	JC Joyce Trucking & Paving Co.	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	\$153,400.00 (\$153,400.00)	\$29,100.00 (\$29,100.00)	\$20,900.00 (\$20,900.00)	Yes	Yes
									A + B	\$182,500.00	(\$174,300.00)			
									A+B+C		\$203,400.00 (\$203,400.00)		1000	
		Luc												
4	Turner Asphalt, Inc.	Yes	No				-							
									A + B		Did not bid			
						Page.			A+B+C					

NOTE: Where there were arithmetic error on the bid form there are two entries above. The number in ()'s was reported at the bid opening.

They are colored red if there is a difference - PLEASE verify I read your bid correctly if there is red on your bid!

F:\Projects\2015\15016 Parks & Rec 2015\Project Manual\02-01 Bid Opening\Bid Opening.xls

COMPREHENSIVE PLAN CONFORMANCE REVIEW FOR PUBLIC SAFETY TELECOMMUNICATIONS TOWER

REQUEST:

PETITION of Franklin County Dept. of Public Safety, Petitioner and Audrey Mitchell, Owner requesting a Comprehensive Plan Conformance Review, pursuant to Virginia Code §15.2-2232, to construct and operate a wireless telecommunications facility for the purpose of a radio communications lattice tower, located at 4495 Sontag Road, further identified as Franklin County Tax Map/Parcel #1030001800, in the Snow Creek District of Franklin County, located in a Non-Zoned area.

The Planning Commission is asked to determine whether this application is in conformance with the policies, goals and objectives of the 2025 Comprehensive Plan for Franklin County.

CODE OF VIRGINIA 15.2-2232:

In accordance with Virginia Code §15.2-2232, if the location of a feature classified as a public utility is not shown on the adopted future land use plan contained within the comprehensive plan, such a facility cannot be constructed, established or authorized until the general location and character of such a facility has been submitted to, and approved by, the Planning Commission as being substantially in accordance with the Comprehensive Plan.

FRANKLIN COUNTY PETITION/APPLICATION FOR COMPREHENSIVE PLAN CONFORMANCE REVIEW (Type or Print)

We, The Franklin County Dept.of Public Safety, as Owner(s), Contract Purchasers, or Owner's Authorized Agent of the property described below, hereby apply to the Franklin County Board of Supervisors for a special use permit on the property as described below:

I. Petitioners Name: Franklin County Dept. of Public Safety

2. Property Owner's Name: Audrey R. Mitchell

Phone Number: 540-483-3039

Address: 4495 Sontag Rd, Rocky Mount, VA 24151.

3. Exact Directions to Property from Rocky Mount: (Site Address 3036 Muddy Fork Rd.)
State Rt. 220 South to Left on State Rt, 619 Sontag Rd., to right on Tom's Knob Rd. follow to end of State maintained road, take Left on first Rd. follow to antenna site..

- 4. Tax Map and Parcel Number: Tax Map 10300, Parcel 1030001800
- 5. Magisterial District: Snow Creek
- 6. Property Information:
 - A. SizeofProperty: 89.5 Acres
 - B. Existing Zoning: NZC. Existing Land Use: Forest
 - D. Is property located within any of the following overlay zoning districts:

NO Corridor District NO Westlake Overlay District NO Smith Mountain Lake Surface

- E. Is any land submerged under water or part of a lake? Yes <u>No</u> If yes, explain.
- 7. Proposed Special Use Permit Information:
 - A. Proposed Land Use: Public Safety Radio Communications Latice Tower
 - B. Size of Proposed: 120' x 100' Compound
 - C. Other Details of Proposed Use: <u>The proposed tower and compound will provide ample tower space and compound space to accommodate three future additional Collocate users.</u>

Check list for completed	items:
Applicati	ion Form
Letter of	Application
List of A	djoining Property Owners and Addresses
Concept	Plan
MAApplicati	on Fee
I certify that this application is correct and accurate.	ation for a special use permit and the information submitted herein
Owner's consent, if petit	Petitioner's Name (Print): Daryl Hatcher, Franklin County Director of Public Safety Signature of Petitioner: Date: 5/5/18 Mailing Address 1488 Franklin St. Rocky Mount, VA 24151 Telephone 540-483-3091 tioner is not property owner: Owner's Name (Print): Audrey R. Mitcehll Signature of Owner: Audrey R. Mitchell Date: 5/5/15
	Date Received by Planning Staff: Time: Clerk's Initials: CHECK#: ——— RECPT.#: ——— AMOUNT:

Check list for completed	litems:
\	ion Form
Letter of	f Application
List of A	Adjoining Property Owners and Addresses
Concept	Plan
MApplicat	ion Fee
I certify that this applic is correct and accurate.	ation for a special use permit and the information submitted herein
	Petitioner's Name (Print): <u>Daryl Hatcher</u> , <u>Franklin County Director</u>
	of Public Safety
	Signature of Petitioner:
	Date: 5/5/15
	Mailing Address 1488 Franklin St. Rocky Mount, VA 24151
	Telephone 540-483-3091
Owner's consent, if neti	tioner is not property owner:
o where o competit, it peti	
	Owner's Name (Print): Audrey R. Mitcehll
	Signature of Owner: X Quedry R. Mitchell
	Date: 5/5/15
	Date Received by Planning Staff:
	Time:
	Clerk's Initials:
	CHECK#:
	RECPT.#:
	AMOUNT:

ADJACENT PROPERTY OWNERS

Adjacent property owners are mailed a notice of the request. Please provide each owner's name and mailing address plus zip code for every property adjacent to the site and directly across from any public right-of-way adjoining the site. Names and addresses are available in the County Real Estate office in the Courthouse.

NAME: Connie Mae Hilton ADDRESS: 170 Cowans Furance Rd..
TAX MAP NUMBER: 1030001500 ____ Rocky Mount, VA. 24151

NAME: Walter E. Hilton ADDRESS: 332 Blackfeather Trail. TAX MAP NUMBER 1030001700 Ridgeway, VA. 24148

NAME: Enolar H. Callands ADDRESS 4773 Galleon Crossing TAX MAP NUMBER: 1030001701 Decatur GA. 30035

NAME: Gilmer Wade ADDRESS: 3195 Stanley Rd.
TAX MAP NUMBER: 1030001900 Fairlawn, Ohio, 44333

NAME: Ben & Lula Kirby ADDRESS: 2131 Wynnewood Dr.
TAX MAP NUMBER: 1030002100 North Chesterfield, VA. 23235

NAME; Rebecca Gayle Hopkins Manns ADDRESS: 65 Lightfoot Lane
TAX MAP NUMBER: 1030002200 Rocky Mount, VA. 24151

NAME: Benny Wayne Hopkins ADDRESS: 901 Hopkins Valley Lane TAX MAP NUMBER: 1030002202A Rocky Mount, VA., 24151

NAME: Wilbert Henry Hopkins Sr. ADDRESS: 517 Viewmont Court. TAX MAP NUMBER: 1030002203 Harrisonburg, VA. 22802

NAME: Raymond Wingfield ADDRESS: 5695 Barrows Mill Rd. TAX MAP NUMBER: 1100003300 Martinsville, VA. 24112



DEPARTMENT OF PUBLIC SAFETY

1488 FRANKLIN STREET • ROCKY MOUNT, VA 24151

BUSINESS: (540) 483-3091 • FAX: (540) 483-3086 • EMERGENCY: 9-1-1

Page 1

Daryl L. Hatcher Director Billy Ferguson Division Chief, Operations Patrick Regan Communications Coordinator David N. Bowles Fire Marshal

Date: May 5, 2015

Mr. Neil Holthouser, AICP (Director) 1255 Franklin Street-Suite 103 Rocky Mount, VA 24151

RE: Franklin County Petition/Application for Comprehensive Plan Conformance Review

Franklin County Department of Public Safety is requesting a Comprehensive Plan Conformance Review to construct a 195' radio communications tower on land owned by Audrey R. Mitchell, located at 3036 Muddy Fork Rd. atop Tom's Knob. This site will be one of eight sites needed for the new Public Safety radio communications system, designed to improve emergency two way radio communications throughout the County. Specifically, the Tom's Knob site was chosen by Motorola Solution Inc. as the best site to achieve 95% in street, light building and medium building radio coverage. This site was chosen based on Motorola Engineering radio frequency and coverage studies. The site improves coverage in the Snow Creek, the State Rt.220 corridor and supplements coverage in the Glade Hill Union Hall and Penhook areas of the County. Historically two way radio communications in these areas was poor or nonexistent. The poor two way radio communications that exists in these areas today is a safety issue for County residents, first responders and law enforcement.

The new Public Safety radio system will use existing commercial or County owned towers were possible. There is an existing tower 140' tower owned by the County at the 3036 Muddy Fork Rd. address. The existing tower is not structurally sufficient for equipment required for the new Public Safety Radio system and is not tall enough to provide required coverage or collocate opportunities for cellular and broadband service suppliers.

Policies for Tower Sites and Communication Facilities: Point by Point Discussion

 Service to Remote Users: The County will encourage new facilities that fill existing significant gaps in the ability of remote users to access the local and national communication network.

The proposed tower at 3036 Muddy Fork Rd. will provide collocate capability for cellular and broadband carriers that will fill gaps in cellular and broadband coverage in Snow Creek District of the County.

Strengthening the EMS Network: The County will encourage developers of new facilities to
provide opportunities to improve the service of the County's Emergency Service Network.

The proposed tower will provide much improved EMS network communications in the Snow Creek District as well as provide supplemental coverage in the Union Hall District. See exhibit 1 Tom's Knob Coverage Map.

3. Co-location: The County will encourage each new applicant to cooperate with prospective users who request rights to co-locate transmission and reception hardware. 12-18

The proposed tower will accommodate 3 collocate service providers, The Public Safety

Department will encourage collocate users.

4. Strategic Planning: Each applicant must show that the proposal contributes to the existing inventory of facilities and service levels and that other facilities, structures or alternatives are not available to provide the service under consideration. Current plans for service in and around the County and region must be demonstrated to the County's satisfaction.

The proposed tower is located at an existing Franklin County radio site. The site is essential for two way radio coverage required for Public Safety communications. The site was chosen based on Motorola Solutions radio frequency and coverage engineering studies. See exhibit 2, County wide portable radio coverage map.

5. Evaluation of Visibility: Each new applicant will include sufficient information to enable the County to measure the visibility of the facility.

Motorola Solutions has provided photo simulations to evaluate visual impact considerations See exhibit 3, Photo simulations Tom's Knob site.

6. Mitigation of Impacts: Objectionable aspects of individual facilities should be addressed through a combination of realistic performance standards, buffering, setbacks, consideration of less intrusive alternative locations and mitigation strategies such as camouflage, concealment, disguise, and/or the placement of towers with less height.

The proposed site is atop Tom's Knob a heavily wood area. The site compound will not be visible from any surrounding parcels. The tower itself will be visible from some locations but in order to achieve coverage and collocate opportunities it will be impractical to hide or disguise the tower.

7. Lighting: New facilities shall not be artificially lighted, unless required by the FAA or other applicable authority.

The propose tower will not require any artificial lighting.

Franklin County Comprehensive Plan Goal & Objectives for Public Utilities:

The proposed tower and new Public Safety Radio system will support goals outlined below by providing 95% portable in street coverage to first responders and law enforcement. Tower location will provide collocate opportunities for service providers for both cellular and broadband networks that would improve coverage especially in the Snow Creek District.

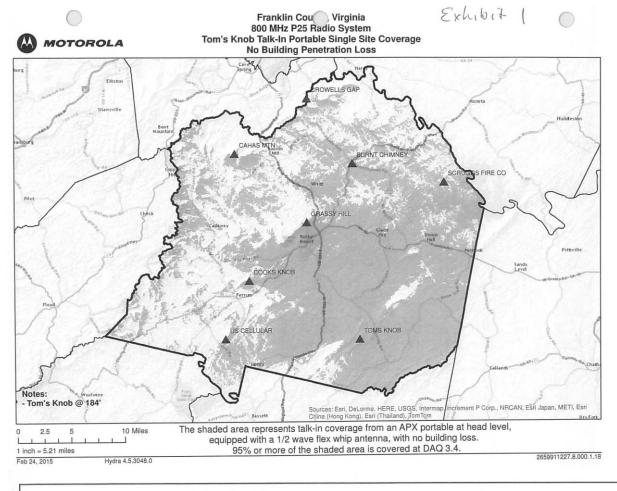
- Provide consistent county-wide emergency services response within service response standards.
- Continue to upgrade radio communications in the County as technological advances are made.
- Provide countywide cellular service.
- To develop broadband internet opportunities for the citizens of the entire County.
- Identify new technology opportunities and encourage their implementation to provide the maximum coverage throughout the County.

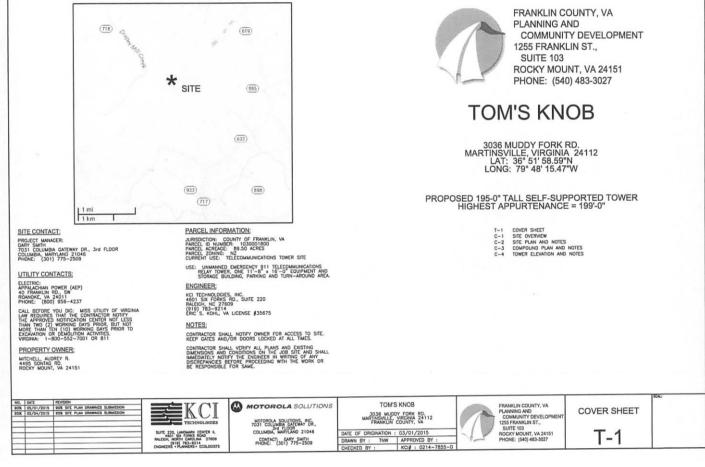
Due to the critical emergency communication required to protect the lives and property of the residents of Franklin County, the Department of Public Safety requests consideration of the proposed tower site and this Petition/Application for Comprehensive Plan Conformance Review.

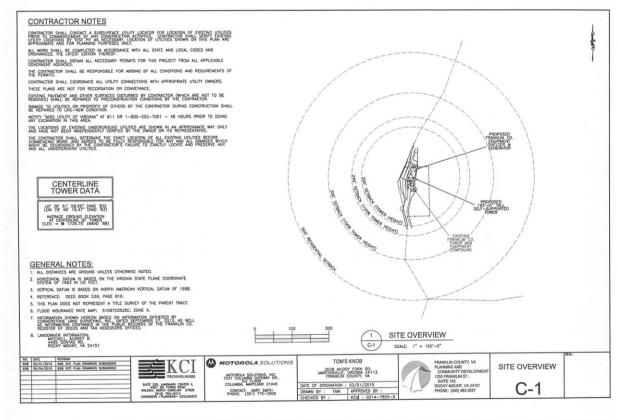
Sincerely

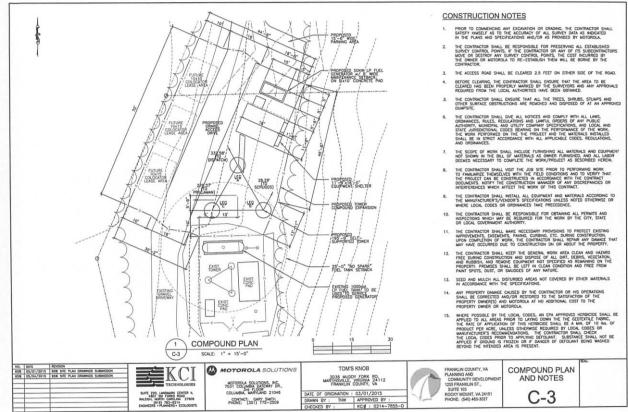
Daryl Hatcher

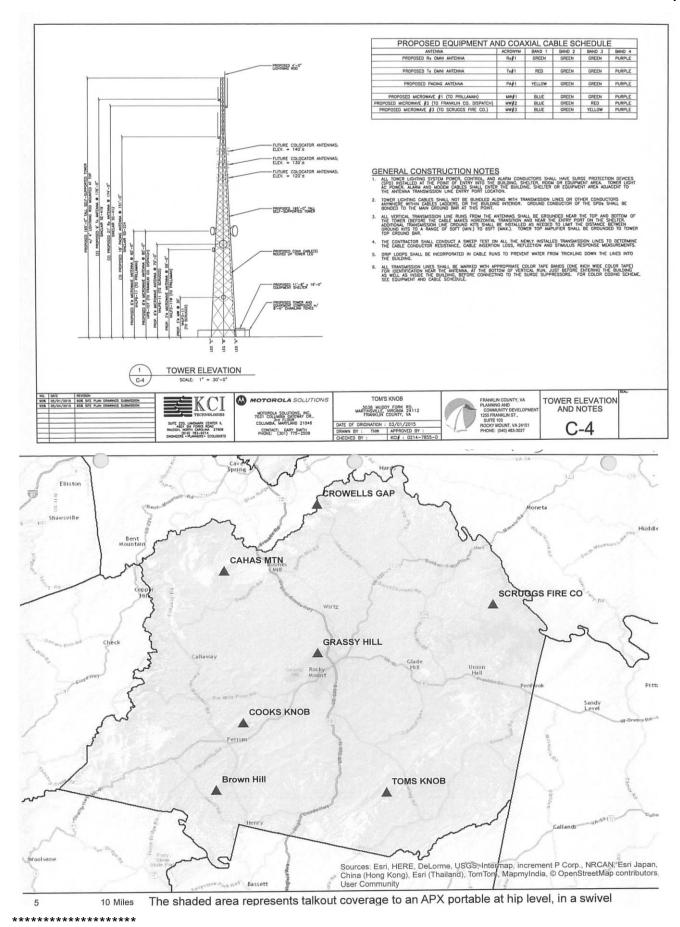
Franklin County Director of Public Safety











AUTHORIZATION TO ADVERTISE FOR PUBLIC HEARING/SMITH FARM LEASE

Some five years ago, the County of Franklin acquired the 307+/- acre "Smith" Farm. This acreage is identified as tax/map/parcel 0470006000 and is situated in the Union Hall Magisterial District of Franklin County. The property was originally bequeathed to Virginia Western Community College at the request of Mr. James T. Smith upon his death.

Shortly after Mr. Smith's death in 1979, Dale and his son Monty Brown began farming the acreage and through an ongoing agreement with Virginia Western Community College, continued to do so over the years.

In January of 2011 (and after acquiring the property), the Franklin County Board of Supervisors held the necessary public hearing and approved leasing the farm to Monty Dale Brown.

Recently the current lease between Franklin County and Monty Dale Brown expired. Mr. Brown has expressed a sincere interest in requesting that the Board of Supervisors consider continuing a lease agreement with him for farming purposes.

It has been determined that a public hearing will be necessary as a first step in renewing this lease.

RECOMMENDATIONS:

Staff respectfully requests that the Board of Supervisors approve holding a public hearing at its August 18, 2015 meeting as required by law. Mr. Brown has been a good tenant with the County, and no problems/complaints have been registered during the current lease term.

2015 JAKES/WAID PARK EVENT

For the past 15 years the Franklin County Longbeards Chapter of the National Wild Turkey Federation have held a JAKES, Juniors Acquiring Knowledge, Ethics and Sportsmanship event at Waid Recreational Area. Among the many worthwhile activities that happens at this event a popular one is of the live firing of shot guns. Each year the JAKES event committee has received permission from the Board of Supervisors to allow live firing in the park and they are once again coming to the Board for permission. This event is scheduled for October 10, 2015.

This activity will be conducted under the strict supervision of the Franklin County Longbeards Chapter NWTF and an officer from the Town of Rocky Mount Police Department, who are qualified as instructors in firearm handling and safety. The group wishes to allow a live firing exercise with 20 gauge shotguns. Here are their requirements for participation in this exercise:

- Youths must be the ages of 11-17 years old to participate
- Each youth will be allowed to shoot a total of 2 rounds
- Each youth will be closely supervised, one on one by an adult committee member
- Youths will be shooting at a still target
- Eye and hearing protection will be required and provided. The FC Longbeards Chapter of the NWTF also has their own insurance covering this event.

RECOMMENDATION:

Staff recommends approval for the FC Longbeards Chapter of the National Wild Turkey Federation to have permission to conduct this live fire exercise in conjunction with the JAKES event at Waid Recreational Area on October 10, 2015.



Franklin County JAKES Event

Saturday, October 3 at Franklin Co. Gun Club from 3:00-5:00pm the JAKES ages 11 to 17 will shoot trap and have a turkey calling contest. Directions to Franklin Co. Gun Club-- 40 west to 40 West Food Fare, turn left on 640 Scuffling Hill Road, one mile turn right on Rakes Road three miles turn right @ gun club sign.

Saturday, October 10

The 16th Annual JAKES event will be held for children 17 and under at Waid Park from 8:00 a.m. -3:30 p.m. Registration from 8:00am - 11:30am

Fishing for kids 15 and younger 8:30am to 11:00am.

Children 10 and under must be accompanied by an adult!

The Agenda Includes

Ages 11-17

Archery/Trapping class, Canoeing, Still Target Shoot Safety & Shooting / Driving Habit.

Ages 8 to 10

Archery, Pellet shooting, Know the Law, Sling Shoot.

Ages 7 and under

Archery, Child Id / Turkey/ Fur ID, Pellet Range & Turkey Calling/Hunt.

Direction from Rocky Mount:

40 West: turn Right 640 at 40 West Food Fare: two miles on the Left. Watch for Waid Park sign.

All youth attending the Jakes Event will receive a Jakes membership, four Issues of the JAKES magazine, a JAKES t-shirt, and a Pizza Lunch. Parents and guest will be charged \$2.00 for lunch. So bring all the kids to have a fun filled day of learning about conservation, sportsmanship, and the Wild Turkey!! Questions Contact Jack Watts 540-521-9594, Jon Holcomb 540-

420-4988, Michael Stump 540-488-4418,

Billy Thurman at 540-483-2732,540-580-3546

(RESOLUTION #01-07-2015)

BE IT THEREFORE RESOLVED, by the Board of Supervisors to approve the consent agenda items as presented above.

MOTION BY:

Charles Wagner

SECONDED BY:

Bob Camicia

VOTING ON THE MOTION WAS AS FOLLOWS:

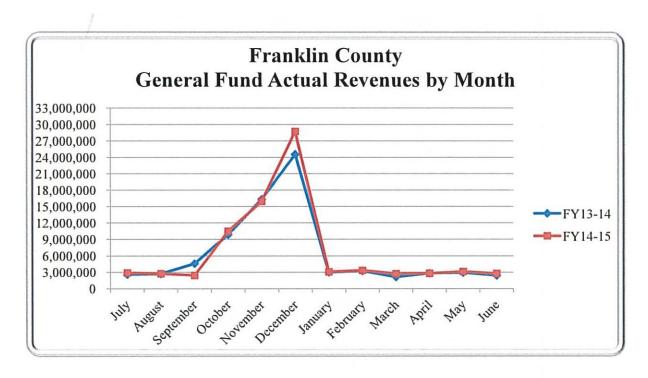
AYES: Mitchell, Thompson, Wagner, Reynolds, Camicia, Thompson & Brubaker

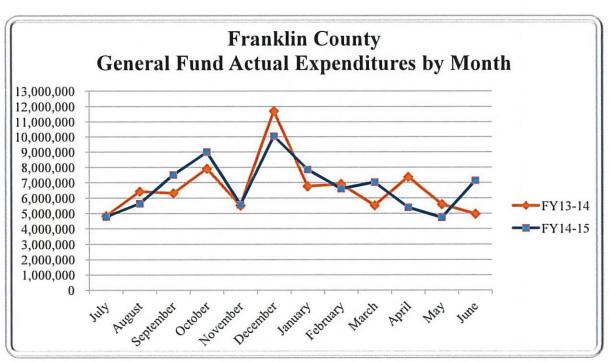
MONTHLY FINANCIAL REPORT

Vincent K. Copenhaver, Director of Financed, presented the monthly financial reports as follows:

Franklin County Cash Basis Revenue and Expenditure Summaries (Unaudited) General Fund and School Fund Only For The Twelve Months Ending June 30, 2015 and 2014

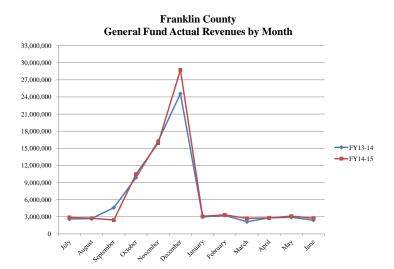
REVENUES:	Budget and Appropriations Current Year	Actual Year to Date Revenues	Balance To Be Realized	Percent of Budget	Prior Year Actual At This Date
General Property Taxes	47,699,410	48,846,978	1,147,568	102.4%	46,773,366
Other Local Taxes	11,040,728	11,339,761	299,033	102.7%	10,062,070
Permits, Fees and Licenses	438,240	498,572	60,332	113.8%	374,158
Fines and Forfeitures	98,000	164,508	66,508	167.9%	110,411
Revenue from the use of Money and Property	1,139,883	678,307	(461,576)	59.5%	1,133,883
Charges for Services	2,657,943	2,458,224	(199,719)	92.5%	2,728,022
Miscellaneous Revenue	456,914	681,781	224,867	149.2%	429,856
Recovered Costs	545,806	840,871	295,065	154.1%	450,279
Revenue from the Commonwealth	15,771,362	15,251,031	(520,331)	96.7%	15,316,915
Federal Government	199,735	196,246	(3,489)	98.3%	149,275
Subtotal	80,048,021	80,956,279	908,258	101.1%	77,528,235
Fund Balance/Carryover Funds	2,495,406				
Total General Fund	82,543,427				
Schools					
Cafeteria, Misc, State, Federal	49,814,309	50,407,763	593,454	101.2%	48,467,484
Local Funding from County	33,768,223	33,034,271	(733,952)	97.8%	32,909,919
Total School Fund	83,582,532	83,442,034	(140,498)	99.8%	81,377,403
EXPENDITURES:	Budget and	Actual	Balance		Prior Year
	Appropriations	Year to Date	To Be	Percent	Actual
	Current Year	Expenditures	Expended	of Budget	At This Date
General and Financial Administration	4,369,586	4,293,516	76,070	98.3%	3,847,430
Judicial Administration	2,581,996	2,575,370	6,626	99.7%	2,281,338
Public Safety (Sheriff, Corrections, EMS)	13,196,993	12,712,307	484,686	96.3%	12,959,606
Public Works	3,316,174	3,170,565	145,609	95.6%	3,183,891
Health and Welfare	11,734,147	11,531,350	202,797	98.3%	11,037,037
Parks, Recreation, Libraries, Cmty Colleges	2,010,239	1,925,692	84,547	95.8%	1,917,102
Community Development	2,897,111	2,694,177	202,934	93.0%	2,430,844
Transfers to Schools, Capital, Debt	42,437,181	42,421,953	15,228	100.0%	41,839,137
Total General Fund	82,543,427	81,324,930	1,218,497	98.5%	79,496,385
School Fund	83,582,532	83,450,858	131,674	99.8%	81,459,052

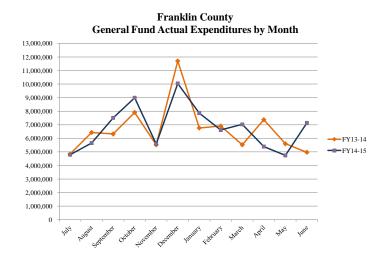




Franklin County

July 2015 Finance Report





Franklin County Analysis of School Revenues & Expenditures Cash Basis June 30, 2015

Revenues	Budget	<u>Actual</u>	<u>Variance</u>
Cafeteria Receipts, Other Funds	\$2,999,431	\$3,360,526	\$361,095
State	\$39,025,063	\$39,579,832	\$554,769
Federal	\$7,789,815	\$7,467,404	-\$322,411
	\$49,814,309	\$50,407,762	\$593,453
	\$7,789,815	\$7,467,404	-\$322,41

Total Expenditures	\$83,582,532	\$83,450,858	\$131,674
--------------------	--------------	--------------	-----------

A combination of positive revenues and \$593,453 expenditure savings generated total \$131,674 local savings for the School system. \$725,127

Local Sales Tax - July

• 14-15: \$379,126

• 15-16: \$399,077

• \$19,951 increase from July a year ago

• 5.3% increase

Franklin County Analysis of School Revenues & Expenditures Cash Basis June 30, 2015

Revenues	Budget	<u>Actual</u>	Variance
Cafeteria Receipts, Other Funds	\$2,999,431	\$3,360,526	\$361,095
State	\$39,025,063	\$39,579,832	\$554,769
Federal	\$7,789,815	\$7,467,404	-\$322,411
	\$49,814,309	\$50,407,762	\$593,453
Total Expenditures	\$83,582,532	\$83,450,858	\$131,674
A combination of positive revenues ar	nd	\$593,453	
expenditure savings generated total	_	\$131,674	
local savings for the School system.	_	\$725,127	

PERSONAL PROPERTY TAXATION EXEMPTION

Vincent Copenhaver, Director of Finance, advised the Board separate classes of Personal Property are allowed by State Code but a separate personal property tax rate would have to be established for the class. The only special classification of personal property in Franklin County

is heavy construction equipment which has a personal property tax rate of \$1.89 per \$100 of assessed value. The existing personal property rate for all other property is \$2.36.

Offering a separate class of personal property for the Virginia Defense Force would encourage other groups to approach the county including:

- Members of the National Guard
- Volunteer Fire and Rescue Members
- Veterans
- Members of the American Legion

Additional personal property programming expenses would also be incurred by the County if this special class of personal property is created. At the last Board meeting, LTC Smith reported that there are approximately 6 - 8 members of the Virginia Defense Force living in Franklin County.

RECOMMENDATION:

Staff respectfully requests the Board deny this request by the Virginia Defense Force for a separate class of personal property.

(RESOLUTION #02-07-2015)

BE IT THEREFORE RESOLVED, by the Board of Supervisors to deny the Virginia Defense Force request for a separate class of personal property for tax exemption, as requested.

MOTION BY: Charles Wagner SECONDED BY: C. B. Reynolds

VOTING ON THE MOTION WAS AS FOLLOWS:

AYES: Mitchell, Thompson, Wagner, Reynolds, Camicia, Thompson & Brubaker

SCHOOL CIP REQUEST

Dr. Mark Church introduced David Terry, Director of Finance & Business, Anthony Patterson, Director of Operations and Daryl Spencer, Supervisor of Maintenance.

Dr. Mark Church, Superintendent of Schools, shared with the Board of Supervisors the following CIP request:



FRANKLIN COUNTY PUBLIC SCHOOLS

Office of Superintendent

25 Bernard Road • Rocky Mount, VA 24151-6614 (540) 483-5138 • FAX (540) 483-5806

July 16, 2015

Mr. Brent Robertson County Administrator 1255 Franklin Street, Suite 112 Rocky Mount, VA 24151

Re: Five Year Capital Improvement Plan Budgetary Summary and Transfer Recommendations

Dear Mr. Robertson:

With twelve projects completed in the current five year schools' capital improvement plan, total expenditures are \$2,269,691.07 compared to a budget of \$2,754,078.00, leaving a positive variance to budget of \$484,386.93. A copy of the project expenditure and budget variance summary is attached for review.

Ongoing capital project needs for plumbing fixture/partition upgrades and heating and air conditioning upgrades and installations will require additional resources for completion. In order to provide more upgrades for the plumbing project, we are recommending that \$250,000.00 of the budgetary savings for the completed projects be transferred to this area at this time.

In order to keep everyone informed of potential budgetary needs, the replacement of six unit ventilators at Burnt Chimney Elementary School and the installation of air conditioning at Lee M. Waid and Snow Creek Elementary School Cafeterias will require an additional budget transfer from the surplus listed above at a future date after those projects are completed. The current estimate for that amount is \$65,500.00. The total of these transfer requests, \$315,500.00, leaves a remaining budgetary surplus in the schools capital plan of \$168,886.93.

Successful management of capital improvement plan projects within budgetary parameters is a priority for the school division. Due to the nature and scope of the projects, budgetary adjustments are typically expected and handled within the available funding of the plan. That is the intent of this request and we look forward to your review and consideration.

Sincerely.

W. Mark Church, Ph.D. Division Superintendent

cc: Mr. Vincent Copenhaver, Finance Director

Mr. David Terry, Director of Business and Finance

Ms. Sharon Tuttle, Assistant Director of Business and Finance

Mr. Anthony Patterson, Director of Operations

Mr. Darryl Spencer, Supervisor of Buildings and Grounds

Mr. G. B. Washburn, School Board Chair

Completed Five Year Capital Improvement Projects

			FY 12-13	FY 13-14	FY 14-15	Total	(Over)/
Project	Acct #	Budget	Actual	Actual	Actual	Actual	Under Budget
Roof Replacement Boones Mill #1	17 57000	543,953.00	35,460.15	354,677.25		390,137.40	153,815.60
Roof Replacement Dudley #2 Callaway, Sontag & Dudley Water	17 57009	572,610.00		371,028.87	5,840.22	376,869.09	195,740.91
System Upgrade #5, 6, & 7	17 57004	317,675.00	52,249.50	293,167.92	8,805.34	354,222.76	(36,547.76)
Gym Floor Replacement BFMW &							
Hawkins #9 & 10	17 57001	453,120.00	152,409.58	139,170.20		291,579.78	161,540.22
Asphalt Replacements BFME Bus Loop,							
BFMW to Trail, BFMW Teacher Lot,							
BFMW Behind Cafeteria #12, 13, 16 & 17	17 57003	565,710.00	119,114.77	436,757.16		555,871.93	9,838.07
CCTV Camera Upgrade # 14	17 57007	301,010.00	182,419.83	59,108.28	59,482.00	301,010.11	(0.11)
3.7		2,754,078.00	541,653.83	1,653,909.68	74,127.56	2,269,691.07	484,386.93

The Board expressed concern on receiving new request at the meeting and not being able to review revised appropriation request prior to the meeting.

Dr. Mark Church, stated the reason he was bringing the adjustment of the \$65,500 with the \$250,000 original request for the Board's consideration and the project was underway and funds needed to be appropriated.

(RESOLUTION #03-07-2015)

BE IT THEREFORE RESOLVED, by the Board of Supervisors to approve the \$315,500 for the CIP projects, as presented.

MOTION BY: Bobby Thompson SECONDED BY: Charles Wagner VOTING ON THE MOTION WAS AS FOLLOWS:

AYES: Wagner, Reynolds, Camicia, Thompson & Brubaker

NAYS: Mitchell & Ronnie Thompson

MOTION PASSED WITH A 5-2 VOTE.

HOUSE BILL #2

Michael Gray, VDOT, Salem District Planning Manager and Todd Daniel, VDOT, Residency Administrator shared information regarding House Bill #2, with the Board. Mr. Gray presented the following PowerPoint:



VTRANS 2040, HB2 and HB1887

Michael Gray, District Planning Manager VDOT Salem District July 2015



How They Relate

Life Cycle of a Candidate Project

How it's planned.

How it's scored.

How it's funded.



VDOT Salem District

How it's planned VTrans2040

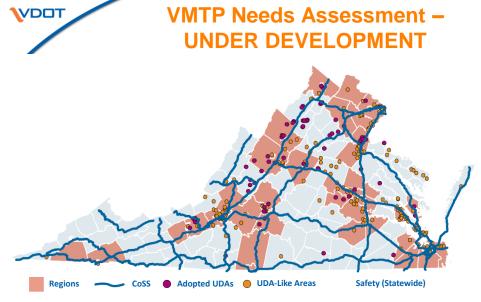
- VTrans is the long-range, statewide multimodal policy plan -Vision and Goals for transportation in the Commonwealth
- VTrans2040 serves two functions and produces two independent, but connected documents:
 - VTrans2040- 25 year vision document
 - VTrans2040- <u>Multimodal Transportation Plan</u> (VMTP) includes *Multimodal Needs Assessment*



How it's planned VTrans2040

- Needs Assessment.
 - VMTP will identify future needs for all modes travel across the Commonwealth – not project specific
 - Policy and recommendations of the plan will focus on:
 - Corridors of Statewide Significance
 - Identified regional networks
 - · Local designated growth areas
 - Safety

VDOT Salem District



•Note: Map includes all locally designated growth areas that appear consistent with the intent of 15.2-2223.1. OIPI is asking that localities who want their growth areas to qualify for HB2 funding to add a code reference (15.2-2223.1) by October 1, 2015 to ensure that projects submitted to promote these areas meet the HB2 screening requirement. Projects promoting UDA-like designated growth areas with the proper code reference submitted after October 1 will not be considered in the first round of HB2 project screening.

VDOT

HB2 Screening Process-Key Take Away

- Only projects that meet a need identified in VTrans2040 will be prioritized
- Projects must be located within one of the following areas:
 - Corridors of Statewide Significance
 - Regional Networks
 - · Improvements to promote urban development areas
 - · Or addresses an identified safety need
- Projects that do not meet the screening criteria will not be scored or prioritized under HB₂

VDOT Salem Distric



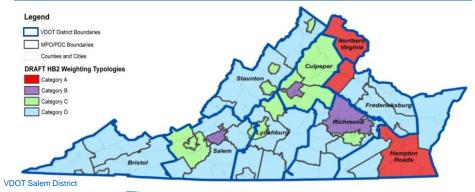
How it's scored. **HB 2**

- House Bill 2 (HB 2) is a new state law that requires the implementation of a process for prioritizing projects
 - · Some types of projects and funding are exempt from HB 2
- The process of scoring includes 5 factors
 - 1. Congestion Mitigation
 - 2. Economic Development
 - 3. Accessibility
 - 4. Safety
 - 5. Environmental Quality
 - A Land Use factor is required for areas over 200k in population
- Score will be based on various weighting frameworks
- HB 2 Implementation Policy Guide

HB 2 process adopted by CTB in June 2015

HB 2 Draft Area Types & Factor Weighting Framework

Factor	Congestion Mitigation	Economic Development	Accessibility	Safety	Environmental Quality	Land Use
Category A	45%	5%	15%	5%	10%	20%
Category B	15%	20%	25%	20%	10%	10%
Category C	15%	25%	25%	25%	10%	
Category D	10%	35%	15%	30%	10%	



VDOT

HB 2 Eligibility to Submit Projects

Project System	Regional Entity (MPOs, PDCs)	Locality* (Counties, Cities, Towns)	Public Transit Agencies
Corridor of Statewide Significance	Yes	Yes, with a resolution of support from relevant regional entity	Yes, with resolution of support from relevant regional entity
Regional Network	Yes	Yes	Yes, with resolution of support from relevant entity
Urban Development Area	No	Yes	No
Safety	No	Yes	No

VDOT Salem District

VDOT

VDOT Local/Regional HB2 Point of Contact

- Local/Regional POC to coordinate with applicants
 - ☐ Highway Projects
 - ☐ Resident Administrator for localities
 - □ District Planning Manager for regional entities (TPOs/RCs)
 - ☐ Transit and Rail Projects
 - □ DRPT Project Manager

Rail Jeremy Latimer, 804-225-4016

<u>Jeremy.latimer@drpt.virginia.gov</u>

Transit – SW VA Neil Sherman, 804-786-1154 neil.sherman@drpt.virginia.gov

VDOT

HB2 Schedule

Process must be used to develop FY17-22 Six-Year Improvement Program (SYIP)

- Overall Schedule
 - June/July Training and outreach to applicants
 - HB2 process early July
 - HB2 web application Training for applicants July 30 at Salem District Auditorium
 - July 1st to September 30th
 - · Project coordination
 - Communication and coordination with applicants (RAs/REs and District Planning Manager)
 - · Project definition/scope
 - Project documentation
 - August 1st to September 30th Application submission
 - October 1st to December 31st Screening and Scoring
 - January June 2016 CTB considers results in developing SYIP 11

VDOT Salem District

VDOT

Applicant Roles and Responsibilities Scope/ Schedule/ Estimates

Local/Regional applicants will be required to provide the following information when submitting a project under HB2

- ✓ Point of contact
- ✓ Who will administer project?
- ✓ Project priority (if submitting more than one)
- ✓ Detailed project description/scope
- ✓ Project sketch (optional but strongly encouraged)
- ✓ Project status, cost estimate and duration by phase
- ✓ Measure information related to Accessibility, Economic Development, Environment, and Land Use (area types A & B)
- ✓ Amount of HB2 funding requested
- ✓ Description of any non-HB2 funding committed to project
- ✓ Applicable supporting documents (resolutions, plans, studies, etc)

VDOT Salem District

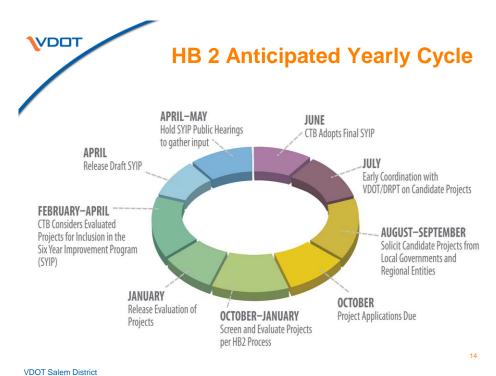
VDOT

Applicant Roles and Responsibilities Scope/ Schedule/ Estimates

HB2 project applications must include the following information:

- Scope The scope should define the limits of the project, its physical and operational characteristics, and physical and/or operational footprint.
- Cost Estimate Cost estimate should be as realistic as possible considering known information and should account for possible risk and contingencies.
- **Schedule** Anticipated schedule should be realistic and reflect complexity of project and identify phase durations (PE, RW, CN)

VDOT and DRPT will assist applicants in the development of project scopes, cost estimates, and schedules



VDOT

How it's funded

HB 1887

- HB 1887 removes the 40-30-30 formula put in place in by the 1986 Special Session legislation
- New construction formula established, effective FY 2021:
 - ➤ State of Good Repair (SGR) 45 percent
 - ➤ High-Priority Projects Program* 27.5 percent
 - Highway Construction District Grant Programs* 27.5 percent
- In the interim, funds not programed to projects are to be distributed 50/50 to the High-Priority Projects Program and Highway Construction District Grant Programs

*(to be programmed according to HB 2 in FY17)



Funds Available for HB 2

(in millions - Subject to Revision)

Funds Available for HB 2 and SGR

(in millions)

	HB2 Percentage	Available for HB 2	SGR Percentage	Available for SGR
District Grant				
Programs		\$500.1		\$332.7
Bristol	7.1%	35.3	11.7%	38.9
Culpeper	6.2%	31.1	6.0%	19.9
Fredericksburg	6.9%	34.3	12.1%	40.2
Hampton Roads	20.2%	100.8	14.8%	49.1
Lynchburg	7.1%	35.7	7.6%	25.3
NOVA	20.7%	103.7	10.6%	35.1
Richmond	14.4%	72.2	17.4%	58.0
Salem	9.6%	48.1	★ 12.1%	40.2
Staunton	7.8%	39.0	7.9%	26.1
High Priority Projects Program (Statewide)		\$500.1	*	
Total	100.0%	\$1,000.2	100.0%	\$332.7

VDOT Salem District

HB 1887 Funding Program Eligibility

		High Priority Projects Program (Statewide)	District Grant Program*
Facility Type	CoSS	Yes	Yes
	Regional Networks	Yes	Yes
	UDA's	No	Yes
Eligibility to Submit	Regional Entity	Yes	No
	Locality	Yes	Yes

^{*} Localities are also eligible to submit projects addressing a safety need identified in VTrans 2040 under the District Grant Program

VDOT Salem District

VDOT



HB 1887 Funding Impacts

Unpaved Roads -

- > Current CTB formula stays the same through FY 2020
- Starting in FY 2021, unpaved road funding will be through the Highway Construction District Grant Program portion of HB 1887
- > HB 1887 requires CTB to set-aside up to \$25 million annually for unpaved roads that carry more than 50 vehicles per day

Innovation and Technology Transportation Fund -

HB 1887 requires CTB to set-aside up to \$25 million annually from High Priority Projects Program

Secondary Pavements -

When the Department has not met the established targets for secondary pavements, HB 1887 allows CTB to set-aside up to 20% of funds in the State of Good Repair Program for secondary pavement improvements starting in FY 2021

Revenue Sharing Program reduces over time (\$185M→\$50M)

FY16 - \$185M, FY17 - \$150M, FY18 and 19 - \$100M, FY20 and 21 - \$50M

Telecommunication Fees for County secondary roads stays the same

VDOT Salem District

General discussion ensued.

Todd Daniel, VDOT, Residency Administrator, stated 122 Bridge, Hardy Bridge Project and the Colonial Turnpike Bridge Projects will not have to go through the HB 2 process.

Brent Robertson, County Administrator, shared with the Board recent award and recognitions received by individual departments as follows:

DIGITAL COUNTIES AWARD

Mr. Brent Robertson, County Administrator, Rocky Mount, Virginia ---stated <u>Franklin County</u> officials recently announced the County has been awarded another top ten national placement in the Annual Digital Counties Survey for communities with a population less than 150,000. <u>Franklin County</u>, at a population of roughly 56,000, competes with counties three times its size, and often competing with fewer resources. This is the seventh consecutive year the County has placed in the nation's top ten annual ranking which recognizes leading examples of counties using information and communications technology.

The national ranking is issued by the Center for Digital Government and <u>Digital Communities</u> program, in partnership with the <u>National Association of Counties</u> (NACo) who identify best electronic practices among counties nationwide.

"Congratulations to this year's winners for their work to continually innovate in an ever-changing technology landscape and proactively address citizen demands and expectations," said Center for Digital Government Executive Director Todd Sander.

"Counties across the country are harnessing technology to enhance services, maximize efficiency and save money," said NACo Executive Director Matthew Chase. "The Digital Counties Survey recognizes county innovation that strengthens communities and builds a stronger America.

The 2015 survey evaluated the use of technology across several functional areas of local government. Franklin County highlighted much of its recent and current work with e-Government services, including the County's enhanced budget website portal. While the County has long posted its budgets and financial reports online, the budget portal synchronizes multiple budget items into one central location with comparative metrics data. In addition, the County launched new software systems to support Public Safety - Law Enforcement communications, Library operations, and County finances last year. Such systems are providing reliable and transparent operational support to County staff and citizens.

Current County e-Government services include enhanced transactions to allow citizens the option of making credit/debit payments for various services. Services, such as parks & recreation registrations and building permits can already be processed online. The County also has worked to implement rigorous P.C.I. (Payment Card Industry) security standards among its communication networks, work stations, and employees. Another technology highlight is the use of business intelligence software or a "dashboard" which provides the County's Finance and Administration departments the ability to track County revenues in real time as collections and investments are posted. Other initiatives have included an issue tracking system to pursue customer complaints and a Citizens Alerting System (Code RED) which provides Public Safety a tool to immediately alert citizens of a pending emergency in a specific area or neighborhood by simultaneously calling residences and mobile phones. To register your phone or mobile device, citizens should visit the County website: http://www.franklincountyva.gov and click on the icon.

Franklin County initially achieved a place in the top 10 Digital Counties Survey in 2009.

The 2015 top 10 winners in the less than 150,000 population were:

1st	Allegan	County,	MI
2nd	Nevada	County,	CA
3rd	Montgomery	County,	VA
4th	Roanoke	County,	VA
5th	Skagit	County,	WA
6th	Gloucester	County	VA
7th	Albemarle	County,	VA
8th	Summit	County,	UT
9th	Tompkins	County,	NY
10th	Franklin County, VA		

"To achieve and maintain a Top 10 National Ranking for seven consecutive years in a population bracket that includes much larger counties with greater resources to draw upon speaks volumes about Franklin County's technology efforts to serve our citizens" stated W. Brent Robertson, County Administrator.

Steve Thomas, Director of Information Technology offered the following information pertaining to how:

Digital Counties Award (Awarded 7 consecutive times)

Considerations for the award:

- We compete in Counties up to 150,000 population
- Financial transparency to the public
- Forward movement in adopting new and evolving technology
- Securing the enterprise
- Cost effectiveness of the organization
- Enterprise stability (99.995% availability goal!)
- Disaster preparedness and recovery
- County website as a Portal to all news and activity
- Internet Capability
- Network Design and functionality
- Agility (the ability to change as needed)
- Support of Cloud based technology

• Strategic Direction

Support from the BOS and County Admin!!
The partnerships with our internal County departments!!
Numerous vendor partners!!
And

Thanks to all IT and GIS staff!!!

Our Staff

Peggy Foley

Carrol Dillon

Renea Ingram

Shawn Scott

Freda Mattox

Cathy Thurman

Maggie Birch

Corey Lunsford

Will Looney

Neil Easley

Sherry Hammerstrom

Joe Archual

STATE EMS BOARD APPOINTMENT

Mr. Brent Robertson, County Administrator, advised the Board Billy Ferguson has been appointed to the State EMS Board by the Governor. Billy Ferguson shared with the Board the following News Release:

Commonwealth of Virginia

Office of Governor Terry McAuliffe

For Immediate Release

June 19, 2015

Office of the Governor

Contact: Brian Coy

Email: Brian.Coy@governor.virginia.gov

Secretary of the Commonwealth's Office

Contact: Denise Burch

Email: Denise.Burch@governor.virginia.gov

Governor McAuliffe Announces Administration Appointments

RICHMOND – Governor Terry McAuliffe announced additional appointments to his administration today. The appointees will join McAuliffe's administration focused on finding common ground with members of both parties on issues that will build a new Virginia economy and create more jobs across the Commonwealth.

Office of the Governor

Yael Belkind, Confidential Assistant to Governor McAuliffe

Yael Belkind is the Confidential Assistant to Governor McAuliffe. Ms. Belkind was formerly the Assistant Manager at Blair House, the President's Guest House, in Washington, DC.

Prior to her job at Blair House, Ms. Belkind worked for Governor McAuliffe when he was Chairman of the Democratic National Committee and the Chairman of the Hillary Clinton campaign. Prior to that, Ms. Belkind worked on Capitol Hill in the United States House and Senate. Ms. Belkind was born in New Delhi, India. Ms. Belkind holds a B.A. in International Relations from Tufts University.

Secretariat of Commerce and Trade

Chris McDonald, Special Advisor for Energy Policy, Department of Mines, Minerals and Energy

Chris has served in various legal, political, and government roles. He graduated from Vanderbilt University with Honors, earning a B.A. in philosophy and political science. After leaving Vanderbilt, Chris moved to Lexington to attend law school at Washington and Lee, where he earned his J.D. There, he focused on administrative, constitutional, and environmental law and served as an editor and executive board member of W&L Law's Journal of Energy, Climate, and the Environment. Chris is a Memphis, Tennessee, native and currently resides in Richmond.

Secretariat of Public Safety and Homeland Security

Delaney Perdue, Executive Assistant to the Secretary of Public Safety and Homeland Security

Delaney Perdue previously served as the Communications Manager for Restoration of Rights within the Secretary of the Commonwealth. She was a Governor's Fellow in the Policy Office where she assisted the Policy Director and Legislative Director in advancing Governor McAuliffe's initiatives. Delaney graduated from Virginia Tech with a B.A. in communication.

Secretariat of the Commonwealth Board Appointments

Beef Industry Council

Andy Smith of Rosedale, Manager & Partner, Smithfield Farms

Board for Barbers and Cosmetology

• Daniella Tsamouras* of Richmond, Owner & Licensed Master Esthetician, Spa310

Board for Professional and Occupational Regulation

• Eugene Goldman of McLean, Partner, McDermott Will & Emery LLP

Joint Leadership Council of Veteran Service Organizations

- Air Force Association Harold H. Barton, Jr., Col USAF (Ret.)* of Yorktown
- The American Legion Richard C. Oertel, LTC USA (Ret.) of Colonial Heights
- AMVETS Richard A. Mansfield, CMSgt USAF (Ret.)* of Hampton
- Association of the United States Army Robert A. Sempek, LTC USA (Ret.) of Midlothian
- Disabled American Veterans Curtis B. Jennings, Maj USA (Ret.) of Newport News
- Fleet Reserve Association William B. Ashton, LCDR USN (Ret.) of Fredericksburg
- Korean War Veterans Association L. Timothy Whitmore, MSGT, USAF (Ret.) of Suffolk
- Legion of Valor of the U.S., Inc. Robert S. Herbert, CAPT USNR (Ret.) of Virginia Beach
- Marine Corps League John J. Prendergast, 1st Lt. USMCR (Ret.)* of Powhatan
- Military Order the Purple Heart James Cuthbertson, CPT USA (Ret.) of Glen Allen
- MOAA Stuart H. Williams, Col USA (Ret.)* of Springfield
- National Association for Uniformed Services Dan Dennison, Col USA (Ret.) of Arlington
- Navy Seabee Veterans of America Glenn Rodriguez, CDR, CEC, USN (Ret.)* of Virginia Beach
- Non Commissioned Officers Association Jon R. Ostrowski, SCPO USN (Ret.) of Oakton
- Paralyzed Veterans of America Terry D. Labar, Maj USMC (Ret.) of Fredericksburg
- Reserve Officers Association David K. Sitler, LTC USA (Ret.) of Midlothian
- Roanoke Valley Veterans Council Perry C. Taylor, Jr., SGT USA (Ret.) of Salem
- Veterans of Foreign Wars Dan Boyer, Col USAF (Ret.) of Galax
- Vietnam Veterans of America Charles R. Montgomery, Jr., SGT USA (Ret.) of Virginia Beach
- Virginia National Guard Association Adam Provost, CPT VAARNG of Charlottesville
- Women Marines Association Marie G. Juliano, Lt Col USMC (Ret.)* of Dumfries

State Emergency Medical Services Advisory Board

- Byron R. Andrews, III* of Sterling, Deputy Chief, Alexandria Fire Department; representing the Virginia State Firefighters Association
- Richard H. "Chip" Decker, III* of Henrico, CEO, Richmond Ambulance Authority; representing Old Dominion EMS Alliance
- William Ferguson of Rocky Mount, Division Chief of Operations, Franklin County Department of Public Safety; representing the Virginia Association of Government EMS Administrators
- Jason R. Jenkins* of Haymarket, Battalion Chief, Fairfax County Fire and Rescue; representing the Virginia Chapter of the International Association of Firefighters
- John Korman, ENP of Washington, DC, Communications Operations Supervisor, Department of Public Safety Communications, Fairfax County; representing the Virginia Association of Public Safety Communications Officials
- Cheryl Lawson, MD, FACEP* of Newport News, Medical Director of EMS; representing Peninsulas
 EMS
- Genemarie W. McGee MS, BSN, RN, NEA-BC* of Chesapeake, Chief Nursing Officer, Sentara Healthcare; representing the Tidewater EMS Council
- R.D. Passmore, NRP of Galax, Chief of Emergency Medical Services, Galax-Grayson Emergency Medical Services; representing Southwest Virginia EMS Council
- Daniel Wildman* of Fredericksburg, Vice President, LifeCare Medical Transports, Inc.; representing the Virginia Ambulance Association.

Virginia Biotechnology Research Park Authority

- Mary C. Doswell* of Richmond, Senior Vice President, Dominion Energy Solutions, Dominion Resources, Inc.
- Gail L. Letts* of Midlothian, Richmond Region President, C & F Bank

Virginia Board of Workforce Development

Virginia R. Diamond, JD of McLean, Special Counsel, Ashcraft & Gerel, LLP

*denotes reappointment

###



COUNTY BUDGET AWARD

Mr. Brent Robertson, County Administrator, advised the Board, the Finance Department had received the Government Finance Officers Association Comprehensive Annual Financial Certificate of Achievement for fiscal year ended June 30, 2014. Vincent Copenhaver, Director of Finance, stated this was the highest standard financial government award to be received.



Government Finance Officers Association 203 N. LaSalle Street - Suite 2700 Chicago, IL 60601

Phone (312) 977-9700 Fax (312) 977-4806

04/09/2015 NEWS RELEASE

For Information contact: Stephen Gauthier (312) 977-9700

(Chicago)--The Certificate of Achievement for Excellence in Financial Reporting has been awarded to **County of Franklin** by the Government Finance Officers Association of the United States and Canada (GFOA) for its comprehensive annual financial report (CAFR). The Certificate of Achievement is the highest form of recognition in the area of governmental accounting and financial reporting, and its attainment represents a significant accomplishment by a government and its management.

An Award of Financial Reporting Achievement has been awarded to the individual(s), department or agency designated by the government as primarily responsible for preparing the award-winning CAFR. This has been presented to:

Finance Department, Franklin County

The CAFR has been judged by an impartial panel to meet the high standards of the program including demonstrating a constructive "spirit of full disclosure" to clearly communicate its financial story and motivate potential users and user groups to read the CAFR.

The GFOA is a nonprofit professional association serving approximately 17,500 government finance professionals with offices in Chicago, IL, and Washington, D.C.

Brent Robertson, County Administrator, advised the Board the County has closed on the Perdue Property for the School System.

WORK SESSIONS

Mr. Robertson, requested the Board to consider one or two work sessions during their monthly meetings. Public will be welcomed. The Board concurred with the request.

STRATEGIC PLANNING RETREAT

Mr. Robertson, advised the Board he was looking at late fall to hold a Board Strategic Planning Retreat and to begin the budget process early on.

OTHER MATTERS BY SUPERVISORS

MOUNTAIN VALLEY PIPELINE RESOLUTION

Bob Camicia, Gills Creek District Supervisor, requested staff to review the submitted resolution regarding the Mountain Valley Pipeline and to make sure there were not duplicate E & S guidelines, as well as other possible duplicate EPA, Army Corps, & DEQ programs related to the oversight of Erosion & Sedimentation permitting.

Ronnie Thompson, Boone District Supervisor requested the Board to bring this item back to the next Board meeting for discussion. Mr. Thompson stated he would like for the citizens to know the Board is hearing their concerns.

Mr. Brubaker expressed his concerns regarding the group Preserve Franklin County in that such organization may not represent the feelings of all in Franklin County. Mr. Brubaker stated he would like to remain neutral on the topic.

Bob Camicia, Gills Creek District Supervisor, shared the positive comments he has received for Economic Development and stated he is overwhelmingly in support of the pipeline.

The Board concurred for staff to research the topic of Erosion &Sedimentation oversight and invite a State Official to address such safety guidelines from DEQ or other entity regarding the Mountain Valley Pipeline for a briefing during their August 18, 2015 meeting.

PUBLIC HEARING/ENTERPRISE ZONE APPLICATION

Chairman, Cline Brubaker, recessed the meeting for the previously advertised public hearing, as follows:

PUBLIC HEARING FOR ENTERPRISE ZONE APPLICATION PUBLIC NOTICE

The Franklin County Board of Supervisors will hold a public hearing on Tuesday, July 21, 2015 at approximately 3:00 PM. in the Board Room of the Franklin County Government Center, 1255 Franklin Street, Suite 104, Rocky Mount, VA 24151 to solicit input on the proposed Enterprise Zone Application to the Virginia Department of Housing and Community Development due on August 1, 2015. The proposed zone boundaries and incentives will be available for discussion. All interested citizens are urged to attend. Maps of the proposed zone and the proposed incentives are available for review between 8:30AM and 5:00PM at the Franklin County Administration Office, Suite 112, Franklin County Government Center, 1255 Franklin Street, Rocky Mount, VA 24151 and will be available at the meeting. For additional information, contact Michael Burnette, Franklin County Director of Economic Development, at the above address or by calling (540) 483-3030. If you plan to attend and have any special needs requirements, please call (540) 483-3030. TDD / TYY assistance available by calling Virginia Relay at 7-1-1.

Mike Burnette, Director of Economic Development, stated the Virginia Enterprise Zone (VEZ) program is a partnership between state and local government that encourages job creation and private investment. VEZ accomplishes this by designating Enterprise Zones throughout the state and providing two grant-based incentives, the Job Creation Grant (JCG) and the Real Property Investment Grant (RPIG), to qualified investors and job creators within those zones, while the locality provides local incentives. Franklin County has never had a VEZ designated area while the Town of Rocky Mount had a Zone that expired on December 31, 2013. Since the Town received its designation twenty years ago, changes to the program eliminated the Town's ability to reapply for a Zone and requires that they fall under a County application. Therefore, an application for a Zone that encompasses parts of Franklin County and the Town of Rocky Mount was submitted in 2013 and in 2014, but was not approved. The 2015 application for a Zone is the County and Town's third attempt to procure a designation.

Designation as a VEZ has been a boon for numerous communities within the state for decades. Having a Zone means that a business locating or expanding in a Zone can receive substantial state and local incentives that they cannot receive in a non-VEZ area. For larger projects, this can mean hundreds of thousands of dollars and can be the deciding factor when two communities are in close competition. A County zone, if approved, would be in place for ten years with the opportunity to apply for renewal. The total acreage such a zone could include is 3,840 which encompasses both the Town and County areas. Enterprise Zone designations are awarded after a lengthy application process and only a select few become available each year as older zones reach the end of their twenty-year life. The designation and the application are geared towards areas of economic hardship, such as communities with high unemployment rates. Franklin County's distress score is extremely low due to the low unemployment and higher incomes found in the area. For this reason, successfully obtaining one of the available zones this year, as it was the last two years, will be difficult. However, if unsuccessful again this year, the County can continue to reapply as more Zones become available in the coming years.

The area initially selected for designation within the Zone includes generally the same parcels that were within the Town of Rocky Mount's VEZ. The area in Town is approximately 864 acres in total. The proposed County Zone stretches generally along U.S. 220 from the Franklin County Commerce Center to an area between Rocky Mount and Boones Mill. It also takes in the Route 40 West area between the Town limits at the former 84 Lumber Building and Six Mile Post Road. Properties in these sections were identified due to the fact that they already housed businesses,

were zoned business/commercial, were in the Route 220 Overlay, or had above average potential to one day be attractive business property. The County portion of the acreage would be approximately 2,262 acres. Taken together, the Town and County acreage would equal about 3,126 acres.

An applicant community must also adopt a set of local incentives for use exclusively with new and expanding businesses within the zone. After review of local incentives by communities around the state and analysis of these and new ideas, a list of targeted, cost-effective local incentives have been proposed. These include:

- Building Permit and Zoning Fee Waivers
- Rehabilitated Real Estate Tax Exemption
- Accelerated Local Permitting
- Below Fair Market Value Sale of County-Owned Industrial Park Property
- Transfer Station Tipping Fee Reduction
- Broadband Liaison Connection Assistance
- Water / Sewer Tap Fee Reduction
- Other incentives that may be deemed appropriate

Though not required, the Town of Rocky Mount will also provide common-sense local incentives that will closely mirror those that have been provided during its previous Enterprise Zone term.

The application for designation must be submitted by August 1, 2015. Staff has been working to complete the application and mapping for review. The required July 21, 2015 public hearing by the Franklin County Board of Supervisors will give the public the opportunity to express support and concerns related to the application, the designated parcels, and the proposed incentives. Board members will also have the chance to make changes to these proposals as the Board wishes. It is hoped that after the public hearing and any changes that result from it, the Board will be able to adopt the zone boundaries and incentives and approve submission of them in an application to the Department of Housing and Community Development for an Enterprise Zone for the County and Town of Rocky Mount.

RECOMMENDATION:

County staff respectfully asks the Board to listen to public comment at the public hearing and then adopt or change the proposed Zone boundaries and incentives as they desire. Finally, approval for the submission of a designation application to the Department of Housing and Community Development.

Public Hearing was opened.

No one spoke for or against the grant application.

Public Hearing was closed.

(RESOLUTION #04-07-2015)

BE IT THEREFORE RESOLVED, by the Board of Supervisors to authorize staff to submit application to the Department of Housing and Community Development for an Enterprise Zone Boundaries Designation for the County of Franklin and the Town and Rocky Mount.

MOTION BY: Bob Camicia
SECONDED BY: Bobby Thompson
VOTING ON THE MOTION WAS AS FOLLOWS:

AYES: Mitchell, Thompson, Wagner, Reynolds, Camicia, Thompson & Brubaker

CLOSED MEETING

(RESOLUTION #05-07-2015)

BE IT THEREFORE RESOLVED, by the Board of Supervisors to into a closed meeting in accordance with 2.2-3711, a-1, Personnel, a-3, Acquisition of Land, & a-5, Discussion of a Prospective New Business or Industry, of the Code of Virginia, as amended.

MOTION BY: Charles Wagner
SECONDED BY: Bobby Thompson
VOTING ON THE MOTION WAS AS FOLLOWS:

AYES: Mitchell, Thompson, Wagner, Reynolds, Camicia, Thompson & Brubaker

MOTION: Bobby Thompson **RESOLUTION:** #06-07-2015

SECOND: Leland Mitchell MEETING DATE July 21, 2015

WHEREAS, the Franklin County Board of Supervisors has convened an closed meeting on this date pursuant to an affirmative recorded vote and in accordance with the provisions of The Virginia Freedom of Information Act: and

WHEREAS, Section 2.2-3712(d) of the Code of Virginia requires a certification by this Franklin County Board of Supervisors that such closed meeting was conducted in conformity with Virginia law;

NOW, THEREFORE, BE IT RESOLVED, that the Franklin County Board of Supervisors hereby certifies that, to the best of each member's knowledge, (i) only public business matters lawfully exempted from open meeting requirements by Virginia law were discussed in the closed meeting to which this certification resolution applies, and (ii) only such public business matters as were identified in the motion convening the closed meeting were heard, discussed or considered by the Franklin County Board of Supervisors.

VOTE:

AYES: Mitchell, Thompson, Wagner, Reynolds Camicia, Thompson & Brubaker

NAYS: NONE

ABSENT DURING VOTE: NONE ABSENT DURING MEETING: NONE

APPOINTMENTS

DAN RIVER	Tom Webster	Post Office Box 81		3-Year	6/30/2015
ASAP		Boones Mill, VA 24065			
LIBRARY	Jim Morrison	117 Clipper Drive	Gills Creek	4-Year	6/30/2015
BOARD		Moneta, VA 24121			
RECREATION	Frank Chrzanowski	13400 Booker T. Washington Hg	Boone	3-Year	6/30/2015
COMMISSION		Moneta, VA 24121			
RECREATION	Brenda Perdue	1092 Big Oak Lane	Union Hall	3-Year	6/30/2015
COMMISSION	Un-Exp. Term of Greg	Wirtz, VA 24154			
	Davis				
RECREATION	William Maxwell	3629 Dry Hill Road	Blue Ridge	3-Year	6/30/2017
COMMISSION	(RESIGNED)	Ferrum, VA 24088			
STEP, INC.	Joey Cornwell	Post Office Box 411		3-Year	6/30/2015
	-	Ferrum, VA 24088			

(RESOLUTION #07-07-2015)

BE IT THEREFORE RESOLVED, by the Board of Supervisors to reappoint Tom Webster to serve on the Dan River ASAP Board with said term to expire June 30, 2018.

MOTION BY: Ronnie Thompson
SECONDED BY: Charles Wagner
VOTING ON THE MOTION WAS AS FOLLOWS:

AYES: Mitchell, Thompson, Wagner, Reynolds, Camicia, Thompson & Brubaker

(RESOLUTION #08-07-2015)

BE IT THEREFORE RESOLVED, by the Board of Supervisors to reappoint Frank Chzanowski to the Recreation Commission Board with said term to expire June 30, 2018.

MOTION BY: Ronnie Thompson
SECONDED BY: Charles Wagner
VOTING ON THE MOTION WAS AS FOLLOWS:

AYES: Mitchell, Thompson, Wagner, Reynolds, Camicia, Thompson & Brubaker

(RESOLUTION #09-07-2015)

BE IT THEREFORE RESOLVED, by the Board of Supervisors to appoint Joshua Gibson to fill the unexpired term of William Maxwell on the Recreation Commission with said term to expire June 30, 2017.

MOTION BY: Charles Wagner SECONDED BY: Ronnie Thompson VOTING ON THE MOTION WAS AS FOLLOWS:

AYES: Mitchell, Thompson, Wagner, Reynolds, Camicia, Thompson & Brubaker

Recess for Dinner.

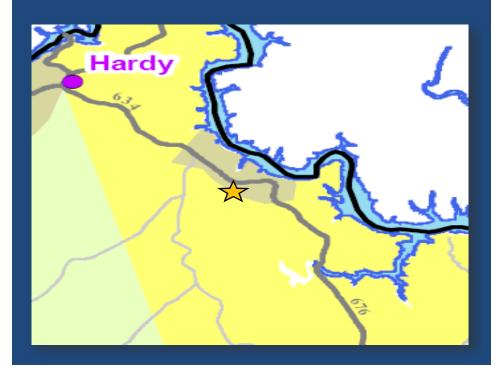
Chairman Brubaker recessed the meeting for the previously advertise public hearings as follows:

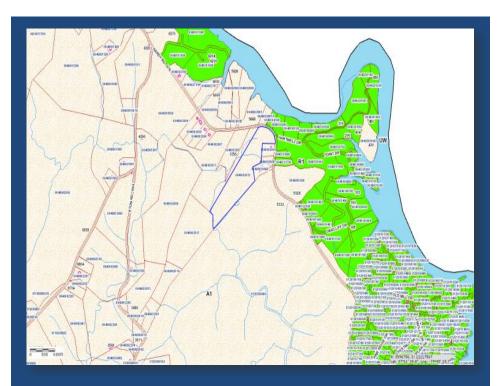
PETITION FOR SPECIAL USE – Petition of Jay Richards and Roxanne Richards, Petitioner and Brysons Properties, LLC, Owner requesting a Special Use Permit for "Recreational facilities (private);" for a +/- 19.783 acre parcel of land, located on Hardy Road (Route 636) in the Gills Creek District of Franklin County, and further identified by Franklin County Real Estate records as Tax Map/Parcel #0040002612. (Case # SPEC-4-15-14056)

Neil Holthouser, Director of Planning & Community Development, presented the following staff report PowerPoint:

CASE # SPEC-4-15-14056 REQUEST:

PETITION FOR SPECIAL USE – Petition of Jay Richards and Roxanne Richards, Petitioner and Brysons Properties, LLC, Owner requesting a Special Use Permit for "Recreational Facilities (private)" and "Motels, Hotels, Tourist and Resort Facilities"; for a +/- 19.783 acre parcel of land, located on Hardy Road (Route 636) in the Gills Creek District of Franklin County, and further identified by Franklin County Real Estate records as Tax Map/Parcel #0040002612. The subject property is zoned A-1, Agricultural District, which allows a maximum residential density of 1.25 dwelling units per acre. The Future Land Use Map of the Franklin County Comprehensive Plan identifies this area as appropriate for Low Density Residential uses, with an anticipated residential density of one to two dwelling units per acre. The subject property is not currently developed with any residential uses, and thus has a residential density of 0 dwelling units per acre. The petitioners are requesting a Special Use Permit in order to establish a counseling retreat on the property, include two (2) residential cabins and outdoor recreation facilities. This petition for Special Use Permit would result in the location of two (2) residential dwelling units on the property, with a resulting residential density of 0.1 dwelling units per acre.







Recommendation:

The Planning Commission held a public hearing in consideration of this request at its June 11, 2015, meeting. By vote of 5-0 (Colby, Ralph absent) the Planning Commission approved the following:

The Planning Commission recommends that the Board of Supervisors approve this request for Special Use Permit, with the following conditions:

Substantial conformity. The property shall be developed in substantial conformity with the conceptual plan entitled
"Linville Creek Cabins Site Proposal Drawing," prepared by Jay Richards, submitted with the revised application on 5/4/5015, as well as architectural plans and elevations of cabins prepared by Tar River Log Homes, LLC, dated 3/2/2-15.



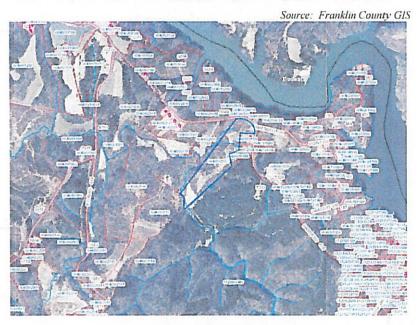
- 2. <u>Limitation of Use</u>. The use of "Recreational facilities (private)" and "Motels, Hotels, Tourist and Resort Facilities" shall be limited to two (2) cabins and associated facilities, including walking trails and outdoor activity areas, including walking trails.
- 3. <u>Subdivision.</u> The use of "Recreational facilities (private)" and "Motels, Hotels, Tourist and Resort Facilities" shall not extend to any lot resulting from the subdivision of this parcel, including family division.
- 4. <u>Buffering</u>. The use of "Recreational facilities (private)" and "Motels, Hotels, Tourist and Resort Facilities" shall require the perpetual maintenance of a wooded buffer along the northwest property line, measuring not less than fifty feet (50') in depth, as measured perpendicular to the property line.
- Sight distance. The area of the property along Hardy Road, defined as the area northeast of a line drawn between the front corners of the property, shall be cleared and kept clear of any vegetation that would impede sight distance along Hardy Road.
- 6. <u>Short-term rental prohibited</u>. The use of short-term tourist rental of a dwelling shall be prohibited if not associated with the use of on-site marriage counseling.

REQUEST:

Petition of Jay Richards and Roxanne Richards, Petitioners and Brysons Properties, LLC, Owner requesting a Special Use Permit for "Recreational facilities (private)" and "Motels, Hotels, Tourist and Resort Facilities"; for a +/- 19.783 acre parcel of land, located on Hardy Road (Route 636) in the Gills Creek District of Franklin County, and further identified by Franklin County Real Estate records as Tax Map/Parcel #0040002612. The subject property is zoned A-1, Agricultural District, which allows a maximum residential density of 1.25 dwelling units per acre. The Future Land Use Map of the Franklin County Comprehensive Plan identifies this area as appropriate for Low Density Residential uses, with an anticipated residential density of one to two dwelling units per acre. The subject property is not currently developed with any residential uses, and thus has a residential density of 0 dwelling units per acre. This petition for Special Use Permit would result in the location of two (2) residential dwelling units on the property, with a resulting residential density of 0.1 dwelling units per acre.

BACKGROUND:

The petitioner requests a Special Use Permit for "Recreational facilities (private)" and "Motels, Hotels, Tourist and Resort Facilities" for the 19.783+/- acre property near the applicant's home on Hardy Road in Gills Creek. There are no structures on the property; however the land farmed and was timbered for a number of years and there are old roads and trails. The Richards work in ministry, and would like to conduct counseling for couples in a private, scenic setting on their property. The use classified as "Recreational



Aerial View, Hardy Rd Area

facilities (private)" and "Motels, Hotels, Tourist and Resort Facilities" as the counseling would be conducted over weekends or periods of several days, involving overnight stays, and the facility would offer outdoor amenities to be used in conjunction with the counseling services including walking trails and natural areas. In order to allow any "Recreational facilities (private)" and "Motels, Hotels, Tourist and Resort Facilities", a Special Use Permit is required to be issued

by the Board of Supervisors under Section 25-179.

The aerial view of the parcel shows the rural agricultural and low density residential nature of the area, characterized by scattered dwellings among open fields and wooded lands bordered by Smith Mountain Lake a short distance to the north and east. The property does not touch the Lake, nor is

it part of a subdivision. The property was surveyed and is recorded at PB 881 P 184. There is an area in the 100-year floodplain along the south side of the property.

The area is served by individual well and septic. Hardy Road [SR 676] is a public road; the property contains over nineteen acres and has approximately 600' of frontage. This indicates that the applicants would have the ability to subdivide the property into additional individual lots in the future, including through the family exemption process, and therefore the possibility of future increased density on this parcel is a practical consideration.



The property is on the right along a curve on the south side of Hardy Road

During the first Development Review Team (DRT) meeting where the application was reviewed, Staff received requests for additional information from Public Works, VDOT, and the Virginia Dept. of Health. As a result, the application was continued while the applicants met with the respective agencies to address their questions and concerns. The second DRT meeting was held subsequently in May where a substantially revised Concept Plan and application were reviewed. There were no further questions or concerns with the application from any of the representatives of the reviewing agencies.

The application was advertised, posted, and notifications sent to all adjacent property owners. As of the date the staff report was finalized, this proposal has generated several inquiries from the public and requests for copies of the application from neighboring property owners. A variety of opinions, including concerns about traffic, lighting, and noise, were generated by the public. However, staff did receive letters in support of the application and comments of a positive nature from neighboring property owners as well.

roadbed from the existing entrance that goes through the length of the property. There are no plans for further improvements or changes to the property at this time.

SITE STATISTICS:

Location: Unaddressed parcel to the rear of the applicant's home at

5467 Hardy Road, in the Gills Creek District

Size: +/- 19.783 acres

Existing Land Use: Agricultural, Silviculture

Adjoining Zoning: A1, Agricultural District and R-1, Residential Suburban

Adjoining Land Uses: Residential, Vacant Wooded

Adj. Future Land Uses: Low Density Residential

Geography: The property is moderately rolling to steeply sloped. Soils are hydric Comus/Maggoddee/Elsinboro complex, which are floodplain soils; there are also non-hydric Clifford fine sandy loams, 4 to 25 percent slope which are are well-drained, somewhat rocky soils; and Hayesville loams, 8 to 46 percent slopes, which are described as "very stony." There is an area of Special Flood Hazard in the southern portion of the property along Linville Creek, along with a small area of possible jurisdictional wetland. Vegetative/ground cover is primarily wooded with mixed hardwoods and evergreens, scattered low-growing shrubs and grasses.



Looking west toward the property from the Richards' driveway.

The Richards' home is to the left in this image.



Looking directly south into the property from Hardy Road

COMPREHENSIVE PLAN:

Franklin County's Comprehensive Plan identifies this area as appropriate for Low Density Residential uses, intended to allow gross densities of one to two dwellings units per acre and minimum lot sizes of 20,000 - 30,000 square feet in general proximity to residential support services such as schools, playgrounds, and churches. These areas should either be located in or near existing Towns, Villages, or Rural Neighborhood Centers. It is envisioned that public water and/or sewer will someday serve these areas, meeting all state and standards requirements. They should be served by new public roads built by the developer to State standards and dedicated to the



State. Recreational facilities and other amenities should be provided.

While low density residential areas are typically comprised of traditional neighborhood developments they may also include manufactured housing, free standing townhomes, patio homes and other similar building types.

Policies for Low Density Residential

- 1. All roads should be built to state standards and offered by the developer for inclusion in the state system for maintenance.
- 2. Lots in new subdivisions abutting County arterial or major collector roads should be provided access onto service or interior roads so as to prevent the stacking of driveways.
- 3. On site centralized treatment plants to provide public sewer for each subdivision should be encouraged.
- 4. The density of all new subdivisions to be served by wells and/or septic systems should be determined by the long term carrying capacity of the land. All new lots should have adequate reserve areas in the event of septic system failures.
- 5. Centralized water systems should be required to provide water to all new subdivisions.
- 6. All new subdivisions located in prime farmland areas should include adequate buffers to separate residential uses from agricultural operations.
- 7. Encourage interconnection of residential and commercial developments in order to lessen the traffic loads on arterial roads and provide pedestrian and bicycle linkages.
- 8. Streets within subdivisions shall be designed to provide interconnections to adjacent vacant land for future subdivision access and circulation.

ZONING ORDINANCE:

Special Uses for the A-1 District are set forth in Sec. 25-179. The requested use is referenced as "Recreational facilities (private)" and "Motels, Hotels, Tourist and Resort Facilities"; under which the Zoning Administrator has classified the proposed use specifically as Tourist and Resort Facilities. There are no specific standards for these uses and these terms are not listed among the Definitions in the zoning ordinance.



Sec. 25-638 of the Zoning Ordinance sets forth the County's authority to issue special use permits for certain uses. The ordinance states that, in order to issue a special use permit, the Board of Supervisors must find that "such use will not be of substantial detriment to adjacent property, that the character of the zoning district will not be changed thereby, and that such use will be in harmony with the purpose and intent of this chapter, with the uses permitted by-right in the zoning district, with additional regulations provided in sections 25-111 through 25-137, supplemental regulations, and amendments, of this chapter, and with the public health, safety, and general welfare."

Sec. 25-640 of the Zoning Ordinance sets forth the County's authority to impose conditions for the issuance of special use permits. The ordinance states that the Board of Supervisors "may impose upon any such permit such conditions relating to the use for which such permit is granted as it may deem necessary in the public interest..." Conditions associated with a special use permit must be related to the particular land use which required the permit, and must be related to some impact generated by or associated with such land use.

Sec. 25-641 of the Zoning Ordinance states that a special use permit shall expire eighteen (18) months from the date of issuance if "no commencement of use, structure or activity has taken place." The ordinance states that "commencement" shall consist of "extensive obligations or substantial expenditures in relation to the project," including engineering, architectural design, land clearing, and/or construction.

ANALYSIS:

The subject property, located directly adjacent to the rear of the applicant's home on Hardy Road, contains a little less than twenty acres. The parcel is not located in a platted residential subdivision, and is not subject to any subdivision covenants or restrictions. Although the entrance to the property is located in a sharp curve, the applicant is not planning a commercial-scale development and will therefore not be developing a commercial entrance to the property. The Richards have included in the Concept Plan an area to be cleared along Hardy Road to improve sight distance per VDOT's request, and have met with VDH regarding water and septic requirements. The property will remain largely in its natural, wooded state other than in the area of the two planned cabins, and the addition of some additional tree buffers to shield the property from view.

Staff believes that the subject property is generally appropriate for very small-scale, limited recreational and tourist facilities. The tract is relatively large and wooded, with varied topography and scenic vistas. The property is not part of a residential subdivision. The traffic, environmental, and immediate site impacts are expected to be minimal with the limited use of two cabins. There will be no development in sensitive wetland areas or floodplain.

Public Hearing was opened.

Amanda Quinn stated she had the following concerns: Long Term Use of the property should current plans change in the future, as well as if a precedent would be established for other properties should the SUP be granted.

Dell Quinn of Union Hall stated a question regarding the impact on County tax revenue.

Connie Watson, of 680 Heartwell Drive, stated she was o.k. with the cabins component of the project, but she had a concern if the property use would be expanded for larger events, such as weddings.

Jay Richards, Petitioner, addressed some of the expressed concerns noting his intention to be a quiet, good neighbor as recently evidenced in some tree clearing in an effort to improve the road site distance within the neighborhood.

Public Hearing was closed.

NOW THEREFORE BE IT ORDAINED, by the Board of Supervisors to approve the special use permit with the conditions as discussed for uses as provided in this chapter finding by the Franklin County Board of Supervisors that such use will not be of substantial detriment to adjacent property, that the character of the projected future land use of the community will not be adversely impacted, that such use will be in harmony with the purpose and intent of the zoning ordinance and with the public health, safety and general welfare and in accord with the requirements of Section 25-638 of the Franklin County Code and Section 15.2-2283, Purpose of zoning ordinances of the Code of Virginia of 1950, as amended. Further the proposal encourages economic development activities that provide desirable employment and enlarges the tax base. Approval with the following conditions:

Conditions for Case # SPEC-4-15-14056, Jay Richards and Roxanne Richards:

- 1. <u>Substantial conformity</u>. The property shall be developed in substantial conformity with the conceptual plan entitled "Linville Creek Cabins Site Proposal Drawing," prepared by Jay Richards, submitted with the revised application on 5/4/5015, as well as architectural plans and elevations of cabins prepared by Tar River Log Homes, LLC, dated 3/2/2-15.
- 2. <u>Limitation of Use</u>. The use of "Recreational facilities (private)" and "Motels, Hotels, Tourist and Resort Facilities" shall be limited to two (2) cabins and associated facilities, including walking trails and outdoor activity areas, including walking trails.
- **3.** <u>Subdivision.</u> The use of "Recreational facilities (private)" and "Motels, Hotels, Tourist and Resort Facilities" shall not extend to any lot resulting from the subdivision of this parcel, including family division.
- **4.** <u>Buffering</u>. The use of "Recreational facilities (private)" and "Motels, Hotels, Tourist and Resort Facilities" shall require the perpetual maintenance of a wooded buffer along the northwest property line, measuring not less than fifty feet (50') in depth, as measured perpendicular to the property line.
- **5.** <u>Sight distance</u>. The area of the property along Hardy Road, defined as the area northeast of a line drawn between the front corners of the property, shall be cleared and kept clear of any vegetation that would impede sight distance along Hardy Road.
- **6.** <u>Short-term rental prohibited</u>. The use of short-term tourist rental of a dwelling shall be prohibited if not associated with the use of on-site marriage counseling.

NOW, THEREFORE BE IT RESOLVED that the aforementioned parcel of land, which contained in the Franklin County Tax Records as Tax Map # 4, Parcel # 26.12, be approved the request for a special use permit for a "Recreational Facilities (Private)" and " Motels, Hotels, Tourist and Resort Facilities".

MOTION BY: Bob Camicia
SECONDED BY: Charles Wagner
VOTING ON THE MOTION WAS AS FOLLOWS:

AYES: Mitchell, Thompson, Wagner, Reynolds, Camicia, Thompson & Brubaker

PETITION for REZONE – Petition of Lori Dupier, Petitioners/Owners requesting a rezone from R-1, Residential District, to A-1, Agricultural District, for a total of +/- 32.067 acres located at 112 Cedar Ridge Road, in the Union Hall District of Franklin County, and further identified as the following Franklin County Tax Map/Parcel #0520007000. (Case # REZO-4-15-14310) - Request to be withdrawn without prejudice.

Neil Holthouser, Director of Planning and Community Development, advised the Board Lori Dupier, Petitioner, has made a request to have her rezone petition withdrawn without prejudice.

Public Hearing was opened.

No speakers.

Public Hearing was closed.

(RESOLUTION #11-07-2015)

BE IT THEREFORE RESOLVED, by the Board of Supervisors, after due legal notice as required by Section 15.2-2204 and 15.2-2205, of the Code of Virginia of 1950, as amended, the Planning Commission did hold a public hearing June 11, 2015, at which time all parties in interest were given an opportunity to be heard; as of June 15, 2015 the petitioner requested to Withdraw without prejudice.

MOTION BY: Charles Wagner

SECONDED BY: Ronnie Thompson	
VOTING ON THE MOTION WAS AS FOLLOWS	S:
AYES: Mitchell, Thompson, Wagner, Reynolds	, Camicia, Thompson & Brubaker
********	•
(RESOLUTION #12-07-2015) BE IT THEREFORE RESOLVED, by the Board of Supers County Administrator to serve on the Western Virginia Region with said term to expire 2/4/2018. MOTION BY: Charles Wagner SECONDED BY: Ronnie Thompson VOTING ON THE MOTION WAS AS FOLLOWS AYES: Mitchell, Thompson, Wagner, Reynolds	nal Industrial Facility Authority Board

Chairman Brubaker adjourned the meeting.	
CLINE BRUBAKER SHARG	ON K. TUDOR, MMC

COUNTY CLERK

CHAIRMAN